#### STATE OF MINNESOTA

#### IN SUPREME COURT

CX-89-1863

# ORDER ESTABLISHING 12/10/99 DEADLINE FOR SUBMITTING COMMENTS ON PROPOSED AMENDMENTS TO THE GENERAL RULES OF PRACTICE FOR THE DISTRICT COURTS

WHEREAS, the Supreme Court Advisory Committee on the General Rules of Practice for the District Courts has proposed changes to the General Rules of Practice, and these changes are either housekeeping or non-controversial in nature; and

WHEREAS, this Court will consider the proposed changes without a hearing after soliciting and reviewing comments on the proposed changes;

IT IS HEREBY ORDERED that any individual wishing to provide statements in support or opposition to the proposed changes shall submit twelve copies in writing addressed to the Clerk of the Appellate Courts, 25 Constitution Avenue, St. Paul, Minnesota 55155, no later than Friday, December 10, 1999. A copy of the committee's report containing the proposed changes is annexed to this order.

Dated: November 8, 1999

BY THE COURT:

OFFICE OF APPELLATE COURTS

NOV 08 1999

FILED

Kathleen A. Blatz Chief Justice

## CX-89-1863 STATE OF MINNESOTA IN SUPREME COURT

OFFICE OF APPELLATE COURTS

NUV - 2 1999

In re:

Supreme Court Advisory Committee on General Rules of Practice

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## Recommendations of Minnesota Supreme Court Advisory Committee on General Rules of Practice

## **Final Report**

**November 1, 1999** 

Hon. James H. Gilbert, Chair

Suzanne Alliegro, Saint Paul Hon. G. Barry Anderson, Saint Paul Steven J. Cahill, Moorhead Hon. Lawrence T. Collins, Winona Daniel A. Gislason, New Ulm Joan M. Hackel, Saint Paul Sally Holewa, Crookston Phillip A. Kohl, Albert Lea

Hon. Roberta K. Levy, Minneapolis Hon. Ellen L. Maas, Anoka Hon. Margaret M. Marrinan, Saint Paul Janie S. Mayeron, Minneapolis Brian Melendez, Minneapolis Hon. John T. Oswald, Duluth Hon. Randall J. Slieter, Olivia Leon A. Trawick, Minneapolis

David F. Herr, Minneapolis
Reporter

Michael B. Johnson, Saint Paul Staff Attorney

## ADVISORY COMMITTEE ON GENERAL RULES OF PRACTICE

## **Summary of Committee Recommendations**

The Court's Advisory Committee on General Rules of Practice met twice during 1999 to consider and evaluate various suggestions made by members of the public, the bench, and the bar of Minnesota. The rules continue to work well in practice, and these recommendations are relatively modest in scope.

Summary of Advisory Committee Recommendations. The advisory committee recommends that Rule 144 be amended to clarify its required procedures and to address its operation under recent court decisions. The committee has also identified a number of minor changes that truly stand as "housekeeping" amendments. This would correct statutory cross-references or citations or conform the rules to other amendments made since their adoption. The committee also recommends that the interim child support rules be incorporated into the general rules, either now or at the time those rules are adopted less provisionally.

In addition to the specific recommendations for rule amendments contained in this report, the committee also addressed a number suggestions for amendments that the committee believes either should not be made or should be monitored for possible future adoption. These recommendations are just as carefully considered and made to the court.

Corporate Representation in Unlawful Detainer Actions. The committee considered a suggestion favoring statewide adoption of the procedure followed in Housing Court in Hennepin and Ramsey Counties allowing representation of corporations by non-lawyers. Although there is some appeal to making this rule uniform statewide, the committee believes that the present rule in fact is fairer and more consistent. Hennepin and Ramsey Counties have separate Housing Courts for housing matters; the other districts hear these matters on regular district court calendars. Under the Court's guidance in *Nicollet Restoration, Inc. v. Turnham*, 486 N.W.2d 753 (Minn. 1992), corporations can only appear in district court through an attorney-at-law. It appears undesirable to allow corporations to appear in district court only through an attorney in one type of case and to forbid it in other, possibly less momentous, cases on the same calendar. That inconsistency seems even more worthy of avoiding than the inconsistency between counties or districts.

Legislative Modification of ADR Process. The committee considered the fact that the Minnesota Legislature adopted amendments to Minn. Stat. §§ 518.091 & 543.22 that would add requirements for disclosure of information about ADR in summons used in marital dissolution matters (§ 518.091) and all civil actions (§ 543.22). The statute refers to the General Rules of Practice, and places a notice requirement into the summons form. This notice is presently required by Minn. Gen. R. Prac. 114.03 to be given by the Court Administrator after the parties have appeared and identified all case participants and their addresses pursuant to Minn. Gen. R. Prac. 104. Moreover, the parties are required under Minn. Gen. R. Prac. 114.04 to meet and discuss ADR processes and report the results of their discussion in their informational statement submitted to the court under Minn. Gen. R. Prac. 111.02(j). The committee does not view this as a wise or welcome modification to the ADR procedures presently in place, but does not believe any specific rule amendment is necessary at this time, at least to the general rules of practice. It is possible that, if this statute remains in effect, that Form 1 of the Minnesota Rules of Civil Procedure should reference this additional requirement for form of the summons.

Timing and "Counting Backwards". The committee took up the recommendation of the Court's advisory committee on the rules of civil procedure that it look at the counting of time periods for motion practice under MINN. GEN. R. PRAC. 115. This issue relates to an MSBA proposal to amend the rules to clarify them and establish an express procedure for "counting backwards" when deadlines are determined by counting back in time from a fixed event, such as a hearing date. The civil rules committee recommended to this Court that the MSBA proposal not be implemented, at least not as an amendment to Rule 6 of the Rules of Civil Procedure, and suggested that this committee might address whether the specific provisions for briefing motions in MINN. GEN. R. PRAC. 115 should be modified. This committee concluded that, since the problem identified in the MSBA proposal resulted from ambiguity in MINN. R. CIV. P. 6, any amendment to address the problem should be made in that rule. We therefore suggest that this Court may wish to have the Civil Rules Advisory Committee revisit the MSBA proposal.

#### Other Issues.

Eighth District ADR Program. The committee considered a proposal from the Eighth District for an ADR settlement program. The discussion around this issue raised a number of potentially significant issues. The program appears to be working well in that district, and also appears to be the type of hybrid ADR process contemplated and encouraged by MINN. GEN. R. PRAC. 114. It does not appear that a formal rule is necessary for the use of this procedure, and the committee does not recommend creating a formal rule where the program can be made available to litigants as an available ADR mechanism through notice to the parties under the existing rule.

If the Eighth District program were considered for statewide implementation, this committee believes some consideration should be given to the details of the program, including funding of the program, the role of judges, the potential for misperception of the judicial role and the appearance of diversion of limited judicial resources, and related issues. This analysis will be facilitated by the experience gained in the Eighth District.

Rejection of Documents for Filing. The committee again encountered this year, as it has in a number of prior years, instances where apparent difficulty with the operation of the Rules is caused not by the Rules, but by what appears to be overzealous or incorrect application of them by some court administrators. Specifically, there continue to be instances where court administrators reject documents for filing or, in some instances, have removed from briefs or affidavits various attachments that the administrators deemed inappropriate for filing either because of their size, format, or nature. The Committee continues to be of the view that although the Rules should guide the parties as to what they should or should not file, and what format they should be in, courts, and not court administrators, should make assessments on a case-by-case basis as to the consequences of the actual filings made. This is an issue that may be handled better in the process of continuing education for state court personnel or through channels other than rule amendments, however.

<u>Taxation of Costs.</u> The committee considered a suggestion that MINN. R. CIV. P. 54.04 be modified to establish an explicit deadline for appealing to the district judge from an administrator's decision on the taxation of costs. The committee would recommend that this be addressed to this Court's committee on the civil rules. The existing mechanism appears to be an anomaly in a set of rules with ubiquitous deadlines, but there is some benefit to having

the taxation of costs an open question. There also exists not deadline for seeking to tax costs in the first instance, and that situation may also benefit the overall resolution of cases by permitting the taxation of costs to be held in abeyance.

Removal of Judges by Notice. The committee considered, briefly, the question of whether the Minnesota General Rules of Practice should be modified to deal with notices to remove judges. As the Court is aware, the Conference of Chief Judges has floated a proposal to abolish the notice to remove and replace it with a "request for recusal." The civil rules committee had addressed some of the problems under the existing rules, although it did not recommend any rule amendments at this time. This issue is a very large issue, and is certain to be controversial. It is not, primarily, or certainly solely, an issue relating to the general rules. Notices to remove are governed both by statute and by other rules. *Compare* MINN. STAT. ' 542.16 (1998) with MINN. R. CIV. P. 63.03; MINN. R. CRIM. P. 26.03, subd. 13(4). This broad issue should be addressed by the Court in some broader forum than this committee, though we are willing to assist as may be helpful.

Sanctions for Failure to Follow Rules. The committee discussed again problems relating to First District policies imposing fines on lawyers for not filing a statement of the case, certificate of representation, or notice of settlement within the deadlines specified in the rules. Although the First District has suspended its policy, it asked the committee to consider a statewide policy to ensure compliance with the deadlines. The committee is opposed to imposition of automatic fine by administrators as a penalty for not meeting these deadlines. Other methods of handling these matters are available, and it has not been demonstrated that these methods are inadequate. For example, if a party fails to file an informational statement, the court could hold a scheduling conference, by telephone if desired. Alternatively, the court could issue a scheduling order based on the information submitted by another party, and if the neglectful party later moves to amend the scheduling order, the court can consider whether sanctions are appropriate under the circumstances.

The committee is aware, and has always supported the practice, of orders issued on a case-by-case basis notifying a party that their failure to comply with a specific filing requirement may result in sanctions unless it is cured in a reasonable time. The sanctions must, however, be reasonable under the circumstances. While relatively modest sanctions may be appropriately identified in advance (i.e., identified in the order as the sanction for

failure to cure), more severe sanctions such as precluding further filings may be appropriate only in the most unusual circumstances.

Effective Date. The committee believes that these changes may be implemented shortly after adoption by the Court. The amendments recommended in this report do not require significant "lead time." It would be desirable for the rules to be adopted with an effective date of January 1, 2000, if feasible. We do not believe that these recommendations are likely to be controversial.

Respectfully submitted,

MINNESOTA SUPREME COURT
ADVISORY COMMITTEE ON GENERAL
RULES OF PRACTICE

## Recommendation 1: Minnesota Rule 144 on Wrongful Death Actions to Modify the Notice Required.

#### Introduction

Wrongful death actions are governed by statute and the procedures for these actions are provided by Rule 144 of the general rules. The amendments recommended here would clarify the procedure in these actions following this Court's decision in *Wynkoop v*.

\*Carpenter\*, 574 N.W.2d 422 (Minn. 1998). In that case, the Court confronted a problem of notice under a statute that does not expressly define what persons or classes of persons are entitled to notice. \*See Minn. Stat. ' 573.02 (1998). The Court applied the definition of "heirs" from the intestacy statute, and thereby created a larger class of parties entitled to notice. The committee believes this change will obviate extensive and unnecessary (and potentially expensive) searches for "all heirs."

The new Rule 144.06 conforms the rule to the decision in *Stroud v. Hennepin County Medical Center*, 544 N.W.2d 42, 48-49 (Minn. App. 1996), *rev'd on other grounds*, 556 N.W.2d 552, 553-55, nn. 3 & 5 (Minn. 1996), where the court held that the failure to list and obtain signatures of all next of kin did not invalidate trustee's appointment and commencement of a wrongful death action. It appears advantageous to the committee to have the rule explicitly state this saving provision.

#### **Specific Recommendation**

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#### RULE 144. ACTIONS FOR DEATH BY WRONGFUL ACT

## **Rule 144.01** Application for Appointment of Trustee

Every application for the appointment of a trustee of a claim for death by wrongful act under Minn. Stat. ' 573.02, shall be made by the verified petition of the surviving spouse or one of the next of kin of the decedent. The petition shall show the dates and places of the decedent's birth and death; the decedent's address at the time of death; the name, age and

address of the decedent's surviving spouse and each next of kin, children, parents, grandparents, and siblings; and the name, age, occupation and address of the proposed trustee. The petition shall also show whether or not any previous application has been made, the facts with reference thereto and its disposition shall also be stated. The written consent of the proposed trustee to act as such shall be endorsed on or filed with such petition. The application for appointment shall not be considered filing of a paper in the case for the purpose of any requirement for filing a certificate of representation or informational statement. 

### **Rule 144.02** Notice and Hearing

The petition for appointment of trustee will be heard upon such notice, given in such form and in such manner and upon such persons as may be determined by the court, unless waived by all next of kin the next of kin listed in the petition or unless the court determines that such notice is not required.

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#### **Rule 144.05** Distribution of Proceeds

Application for the distribution of money recovered under Minn. Stat. § 573.02 shall be by verified petition of the trustee. Such petition shall show the amount which has been received upon action or settlement; a detailed statement of disbursements paid or incurred, if any; the amount, if any, claimed for services of the trustee and of the trustee's lawyer; the amount of the funeral expenses and of demands for the support of the decedent; the name, age and address of the surviving spouse and each next of kin required to be listed in the petition for appointment of trustee and all other next of kin who have notified the trustee in writing of a claim for pecuniary loss, and the share to which each is entitled.

If an action was commenced, such petition shall be heard by the court in which the action was tried, or in the case of settlement, by the court in which the action was pending at the time of settlement. If an action was not commenced, the petition shall be heard by the court in which the trustee was appointed. The court hearing the petition shall approve, modify, or disapprove the proposed disposition and shall specify the persons to whom the proceeds are to be paid.

The petition for distribution will be heard upon notice, given in form and manner and upon such persons as may be determined by the court, unless waived by all next of kin <u>listed</u> in the petition for <u>distribution</u> or <u>unless</u> the court <u>determines that such notice is not required</u>. The court by order, or by decree of distribution, will direct distribution of the money to the persons entitled thereto by law. Upon the filing of a receipt from each distributee for the amount assigned to that distributee, the trustee shall be discharged.

The foregoing procedure will, so far as can be applicable, also govern the distribution of money recovered by personal representatives under the Federal Employers' Liability Act (45 U.S.C. §51) and under Minn. Stat. § 219.77.

## **Rule 144.06 Validity and Timeliness of Action**

 The failure to name the next of kin in a petition required by Rule 144.01 or the failure to notify or obtain a waiver from the next of kin shall have no effect on the validity or timeliness of an action commenced by the trustee.

#### Advisory Committee Comment C19929 Amendment

This rule is derived from Rule 2 of the Code of Rules for the District Courts. The Task Force has amended the rule to refer to "next of kin" rather than "heirs." Minn. Stat. § 573.02 makes no requirements as to who must receive notification of petitions for appointment of trustees or for orders for distribution. Amendments to Rule 144.01, 144.02, and 144.05 codify the longstanding practice of requiring petitioners to name and notify only the decedent's surviving spouse and close relatives, not "all next of kin," which under *Wynkoop v. Carpenter*, 574 N.W.2d 422 (Minn. 1998), and recent changes to Minnesota's intestacy statute would include distant relatives such as nieces, nephews, aunts, uncles, and cousins. These amendments address only the matter of notification and are not intended to reduce substantive rights of any next of kin.

The Task Force considered the advisability of amending Rule 144.05 to require the court to consider and either approve, modify, or disapprove the settlement itself, in addition to the disposition of proceeds as required under the existing rule. Although it appears that good reasons exist to change the rule in this manner, the Minnesota Supreme Court has indicated that the trial court has no jurisdiction to approve or disapprove the settlement amounts agreed upon by the parties. The court can only approve the distribution of those funds among the heirs and next of kin. *See Minneapolis Star & Tribune Co. v. Schumacher*, 392 N.W.2d 197, 200 n. 1 (Minn. 1986).

The final sentence of the rRule is 144.05 was added in 1992 to make it clear that it is the filing of papers in the actual wrongful death action, and not papers relating to appointment of a trustee to bring the action, that triggers the scheduling requirements of the rules, including the requirement to file a certificate of representation and parties (Rule 104) and an informational statement (Rule 111.02).

Rule 144.06 codifies existing law holding that failure to notify some next of kin does not void an appointment." *See Stroud v. Hennepin County Medical Center*, 544 N.W.2d 42, 48-49 (Minn. App. 1996) (failure to list and obtain signatures of all next of kin did not invalidate trustee's appointment and commencement of a wrongful death action), *rev'd on other grounds*, 556 N.W.2d 552, 553-55, nn. 3 & 5 (Minn. 1996) (trustee's original complaint effectively commenced wrongful death action despite her improper appointment).

## Recommendation 2: Various Rules Should Be Amended to Conform Them to Statutory Changes and Other Rule Amendments.

#### Introduction

A number of the General Rules of Practice require "housekeeping" amendments.

These include correction of statutory references to reflect amendments to the statutes, renumbering of rules, and conforming the General Rules to reflect amendments that have been made in other court rules. None of these changes is expected to be controversial in any way.

## **Specific Recommendation**

#### 78 RULE 111. SCHEDULING OF CASES

## 79 **Rule 111.01 Scope**

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(d) Unlawful detainer actions pursuant to Minn. Stat. ' ' 566.01 504B.281, et seq.;

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#### Advisory Committee Comment C1999 Amendments

Rule 111.01(d) is amended in 1999 to reflect the fact that MINN. STAT. §
566.01, et seq. were replaced by § 504B.281. This change is not intended to have any
substantive effect other than to correct the statutory reference.

#### PART H. MINNESOTA CIVIL TRIALBOOK

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#### Section 6. Voir Dire of Jurors

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(f) Alternates. In any trial the court may allow alternate jurors to be seated. The alternate or alternates shall be the last juror or jurors seated. Any alternates shall be excused before the jury retires to deliberate and shall not participate in deliberations unless all parties agree on the record or in writing to have alternates participate in deliberations.

94	<b>Task Force Advisory Committee Comment-19919 Adoption Amendments</b>
95	Subsections (a), (b), (d), and (f) are derived from existing TRIALBOOK $\P$ 11-
96	15.
97	Subsection (c) is derived from the analogous provision of the rules of criminal
98	procedure, MINN. R. CRIM. P. 26.02(3)(a)(4). The present provisions relating to jury
99	selection are spread among numerous different sets of rules. The civil rules have not
100	heretofore specified a time for exercise of peremptory challenges. Some judges ask a
101	party conducting voir dire examination before the conclusion of the jury selection
102	process to "pass the jury for cause." This section will make it clear that challenges for
103	cause can be made at any time, even after voir dire by other parties.
104	Although the section provides for administration of oaths to jurors, an
105	affirmation should be used as to any juror or panel member preferring it.
106	Section 6(f) dealing with alternates is deleted in 1999 to conform this rule to
107	the abolition of alternates under the Rules of Civil Procedure. MINN. R. CIV. P. 47.02
108	was abrogated by the 1998 amendments to the Rules of Civil Procedure, effective
109	January 1, 1999.

### TITLE VII. HOUSING COURT RULES-HENNEPIN AND RAMSEY COUNTIES

#### RULE 602. HOUSING COURT REFEREE

The housing court referee may preside over all actions brought under Minnesota Statutes Chapters 504 and 566 504B, criminal and civil proceedings related to violations of any health, safety, housing, building, fire prevention or housing maintenance code, escrow of rent proceedings, landlord and tenant damage actions, and actions for rent and rent abatement, unless the matter has been removed for hearing before a judge.

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#### **Advisory Committee Comment-1999 Amendments**

The former chapters 504 and 566 were consolidated into and replaced by a new chapter 504B. This change is not intended to have any substantive effect other than to correct the statutory reference.

#### RULE 604. COMPLAINT

(a) Contents of Complaint. The plaintiff in an unlawful detainer case shall file with the court administrator a complaint containing the following:

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126	(3) A statement of how plaintiff has complied with Minnesota Statutes § 504.22			
127	504B.181 by written notice to the defendant, by posting or by actual knowledge of the			
128	defendant;			
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130		Advisory Committee CommentC1999 Amendments		
131		The former statute § 504.22 was replaced by a new statute § 504B.181. This		
132		change is not intended to have any substantive effect other than to correct the statutory		
133		reference.		
134	RULE 605.	RETURN OF SUMMONS		
135	All su	mmons shall be served in the manner required by Minn. Stat. Ch. 560 504B and		
136	the affidavit of service shall be filed with the court by 3:00 o'clock p.m. 3 business days prior			
137	tot eh hearing or the matter may be stricken. The affidavit must contain the printed or typed			
138	name of the person who served the summons.			
130	name of the p	erson who served the summons.		
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140		Advisory Committee CommentC1999 Amendments		
141		The former chapter 560 was replaced by a new chapter 504B. This change is		
142		not intended to have any substantive effect other than to correct the statutory reference.		
143	<b>RULE 606.</b>	FILING OF AFFIDAVITS		
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145		111 G 144 G 174000 1 1 1		
146		Advisory Committee Commentc1999 Amendments		
147		This rule is amended to conform the service requirements to the service		
148		provisions of Minn. STAT. § 566.06 504B.331 (Supp. 1999). The procedure of the		
149		revised rule also streamlines the procedure for issuance, service, and filing of process,		
150		and should permit service to be accomplished at a lower cost.		

## Recommendation 3: Adopt a Special Rule for Mediation in Conciliation Court in Hennepin County

## Introduction

The Committee recommends that the Court approve the adoption of the following rule as Local Rule 2 for the Fourth Judicial District. This rule is not currently needed in other districts, so there is no reason to adopt it as a state-wide rule. The committee does believe that, as is true for other ADR processes, neutrals should not be required to be certified as neutrals under MINN. GEN. R. PRAC. 114. (The committee's recommendation is reflected in the interlining of language in recommended Rule 2.4.)

## **Specific Recommendation**

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(For this rule only, legislative markings are included only to show changes from the rule as proposed. The entire rule would be a new rule.)

## SPECIAL RULES OF PRACTICE FOR THE DISTRICT COURTS

#### FOURTH JUDICIAL DISTRICT

#### RULE 2 MEDIATION IN CONCILIATION COURT

#### Rule 2.1 Scope of Rule

This rule applies to all conciliation court cases in the fourth judicial district.

## **Rule 2.2 Notice and Explanation**

The court may require the parties to participate in court sponsored mediation prior to their initial hearing in conciliation court. The court administrator shall notify parties that their case has been assigned to the mediation calendar and provide them with an explanation of the procedures. The notice and explanation may be in the form of a flyer or other attachment to be mailed or served with the summons and complaint.

## Rule 2.3 Attendance; Confidentiality

Attendance at, and confidentiality of, mediation sessions is governed by Rules 114.07 and 114.08 of the General Rules of Practice for the District Court.

#### **Rule 2.4** Mediator Assignment, Qualifications and Communications

Mediators shall be assigned by the court. Absent a request by the parties, only qualified neutrals included on the state court administrator's civil neutral roster as provided in Rule 114.12 of the General Rules of Practice for the District Court may serve as mediators. Communications between parties and the mediator is governed by Rule 114.10 of those rules.

## **Rule 2.5** Funding

The parties shall not be required to pay for mediation services under this rule.

#### **Rule 2.6** Failure to Reach Settlement

If the parties are unable to agree to a settlement of their dispute during the mediation session, the conciliation court shall promptly hear the case on the same day as the mediation session.

## **Rule 2.7** Settlement Agreement

If a settlement agreement is reached, all parties, the mediator, and the referee or judge will sign a mediated settlement agreement that includes the following terms:

- (a) either party may rescind the agreement within seventy-two hours after signing it;
- (b) parties must keep the court advised of their current address;
- (c) if the terms of the settlement agreement are not met by the deadline agreed to, a party may request entry of judgment by filing an affidavit of non-compliance with the court:
- (d) after a hearing to determine compliance issues, a judge may order that final judgment be entered in conciliation court effective immediately, and the judgment may be immediately transcribed to district court; and
- (e) the parties agree to waive the thirty-day period for enforcement of a judgment set forth in Rule 518(b) of the General Rules of Practice for the District courts.

#### Rule 2.8 Non-Compliance Hearing; Judgment

Upon the filing of an affidavit of non-compliance with the court, the court administrator shall schedule a non-compliance hearing and advise the parties by mail of the date, time, and location of the hearing. If after the hearing the judge determines that a party failed to comply with the terms of the settlement agreement, the judge shall order that final judgment be entered in conciliation court effective immediately. Upon entry, the judgment may be immediately transcribed to, and enforced in, district court.

#### 195 **Advisory Committee Comment-1999 Adoption** 196 The mandatory mediation program authorized under rule 2 began as a pilot 197 project in 1996. See Order, In re Fourth Judicial District Pilot Program for Mandatory Mediation in Conciliation Court, No. CX-89-1863 (Minn. Sup. Ct., Oct. 29, 1996). 198 The pilot project was successful in resolving conciliation court cases in a manner that 199 minimized delay and financial burdens for litigants. REPORT TO THE MINNESOTA 200 SUPREME COURT AND MINNESOTA CONFERENCE OF CHIEF JUDGES ON HENNEPIN COUNTY 201 DISTRICT COURT MANDATORY MEDIATION PROJECT, pp. 7-11 (June 30, 1997). As a 202 203 result, the program was permanently established in 1999, with directions that the 204 program should be codified in a published court rule. See Order, In re Fourth Judicial 205 District Pilot Program for Mandatory Mediation in Conciliation Court, No. CX-89-1863 (Minn. Sup. Ct., Mar. 23, 1999). 206 The references in Rules 2.3 and 2.4 to selected portions of Rule 114 of the 207 General Rules of Practice for the District Court recognize that Rule 114 is generally not 208 applicable to conciliation court cases. Only specific provisions of Rule 114 are made 209 applicable to conciliation court mediation under this Rule 2. 210 211 The committee considered recommending this rule for statewide adoption, but does not believe that step would be warranted because this program is not being 212 considered for use in other districts and because the advisory committee has not fully 213 214 analyzed its operation in Hennepin County or its potential operation in other districts.

## **Recommendation 4:** Interim Expedited Child Support Process Rule.

#### Introduction

The committee believes it would be desirable for the Interim Expedited Child Support Process Rules, adopted by Order re: Promulgation of Interim Rules of Expedited Child Support Process, No. C4-99-404 (Minn. Sup. Ct., June 23, 1999), be incorporated as part of the General Rules of Practice. This numbering will facilitate the ready location of the rules by parties needing access to them, and would be consistent with the longstanding recommendation of this advisory committee that proliferation of separate rules of procedure not be adopted. The committee believes these rules can practically and usefully be numbered as part of the family court series of rules, assigning them numbers beginning with Rule 350. This recommendation could be implemented either immediately or following the Court's advisory committee on those rules reports on or before March 1, 2000.

## **Specific Recommendation**

## **RULE 351. SCOPE; PURPOSE; TYPES OF PROCEEDINGS**

## **Rule 351.01. Scope**

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These interim rules govern the procedure for all proceedings conducted in the expedited child support process, regardless of whether the presiding officer is a child support magistrate, family court referee, or district court judge. To the extent that other rules of court are inconsistent with these rules, these rules supersede such inconsistent provisions.

#### **Advisory Committee Comment**

Applicability of Other Rules of Court. To the greatest extent possible, the Advisory Committee has attempted to incorporate into these rules applicable Rules of Civil Procedure, Rules of Evidence, and General Rules of Practice for the District Courts. Unless otherwise incorporated, such other rules of court are not binding on the expedited child support process. However, child support magistrates, court administrators, parties, and attorneys should look to such other court rules for guidance. In doing so, such other rules of court should be applied so as to further the purposes and goals of the expedited child support process as set forth in Rule 351.02 and the accompanying Advisory Committee Comment.

Applicability of Other Timelines and Pleadings. Nothing in these rules is intended to alter the timelines or pleadings specifically required in statutes concerning enforcement of support including, but not limited to: professional license suspension under Minnesota Statutes § 518.511, subdivision 12; driver's license suspension under Minnesota Statutes § 518.511, subdivision 13; motor vehicle lien under Minnesota Statutes § 518.511, subdivision 14; income withholding under Minnesota Statutes § 518.6111, subdivision 8; summary execution of support judgment debts under Minnesota Statutes chapter 552; or cost-of-living adjustment under Minnesota Statutes § 518.641.

#### Rule 351.02. Purpose of Expedited Child Support Process

The purpose of the expedited child support process is to establish a process that:

(a) is streamlined;

- (b) is uniform across the state;
- (c) is easily accessible to the parties; and
  - (d) results in timely and consistent issuance of orders.

#### **Advisory Committee Comment**

Rule 351.02 is consistent with the purposes set forth in the legislation establishing the expedited child support process. 1999 Minn. Laws ch. 196, art. 1, § 2(e). However, in addition to the purposes set forth in legislation, the Advisory Committee believes that these rules should also be construed to meet the following goals: be a constitutional system, be an expedited process, be family and user friendly, be fair to the parties, be a cost-effective system, address local administration and implementation concerns, maintain the simple administrative procedures and focus on problem cases, comply with federal and state laws, maximize federal financial participation, ensure consistent decisions statewide, and have adequate financial and personnel resources.

#### Rule <u>35</u>1.03. Types of Proceedings

Subdivision 1. Mandatory Proceedings. Except as provided in Rule <u>35</u>1.04, the following proceedings must be conducted in the expedited child support process if the case is a IV-D case:

- (a) establishment, modification, and enforcement of child support;
- (b) establishment, modification, and enforcement of medical support;
- (c) establishment, modification, and enforcement of child care support; and
- (d) enforcement of spousal maintenance, if combined with child support.
- Subd. 2. Permissive Proceedings. Except as provided in Rule <u>35</u>1.04, at the option of the county the following proceedings may be conducted in the expedited child support process if the case is a IV-D case:
  - (a) establishment of parentage, when uncontested; and
  - (b) contempt proceedings, when uncontested.

- Subd. 3. Prohibited Proceedings. The following proceedings must not be conducted in the expedited child support process:
  - (a) cases that are not IV-D cases;

- (b) establishment, modification, or enforcement of custody or visitation;
- (c) establishment or modification of spousal maintenance;
- issuance, modification, or enforcement of orders for protection under Minnesota Statutes Chapter 518B;
  - (e) resolution of property issues;
  - (f) establishment of parentage, when contested; and
  - (g) contempt proceedings, when contested.

#### **Advisory Committee Comment**

County Option Regarding Uncontested Parentage and Contempt Proceedings. Rule 351.03, subdivision 2, provides that uncontested parentage and contempt proceedings may be conducted in the expedited child support process "at the option of the county." In an effort to establish certainty for parties and attorneys, each county should, as soon as possible, develop a policy regarding such proceedings.

Contested and Uncontested Parentage and Contempt Proceedings. Rule 351.03, subdivisions 2 and 3, both relate to parentage and contempt proceedings. The legislation establishing the expedited child support process provides that "[a]t the option of the county, the expedited process may include contempt actions or actions to establish parentage." 1999 Minn. Laws ch. 196, art. 1, § 1(d) (referring to Minnesota Statutes § 484.702, subdivision 1(d) (Supp. 1999)). While the legislation does not distinguish between contested and uncontested parentage and contempt proceedings, the Advisory Committee believes that the Legislature did not intend for jury trials and contested parentage or contempt proceedings to be conducted in the expedited child support process. For that reason, Rule 351.03, subdivision 3, prohibits contested parentage and contempt proceedings, while subdivision 2 permits uncontested contempt and parentage proceedings at the option of the county. Nothing in these rules is intended to preclude the complete resolution of uncontested parentage proceedings in the expedited child support process.

## Rule <u>35</u>1.04. Procedure When Multiple Issues

Subdivision 1. Generally. These rules do not prevent a party, upon timely notice to all parties and the county agency, from commencing a proceeding or bringing a motion in district court if the proceeding involves one or more issues identified in Rule <u>35</u>1.03, subdivision 1, and one or more issues identified in Rule <u>35</u>1.03, subdivision 3.

- Subd. 2. Multiple Issues in District Court. If a proceeding is commenced in district court and the petition, response, motion, or counter motion raises one or more issues identified in Rule <u>35</u>1.03, subdivision 1, the district court judge hearing the matter must determine whether to decide all issues or refer appropriate issues to the expedited child support process.
- Subd. 3. Multiple Issues in Expedited Child Support Process. If a proceeding is commenced in the expedited child support process and the response, motion, or counter

motion raises one or more issues identified in Rule <u>35</u>1.03, subdivision 3, the child support magistrate assigned to the matter must refer all issues to district court for decision by a district court judge.

#### **Advisory Committee Comment**

Rule <u>35</u>1.04 sets forth the procedure to be followed when multiple issues are raised either in district court or in the expedited child support process. In deciding whether to refer issues to district court, the child support magistrate should determine whether the issue raised in the response, motion, or counter motion is genuine or solely for the purpose of seeking referral of the matter to district court. If the issue raised is not genuine, the child support magistrate should not refer the matter to district court. If the issue raised is genuine, the child support magistrate must refer all issues to district court for decision by a district court judge.

## RULE <u>35</u>2. DEFINITIONS

## Rule <u>35</u>2.01. Definitions

For purposes of these rules, the following terms have the following meanings:

- (a) "Child support magistrate" means any individual appointed by the chief judge of the judicial district to preside over matters in the expedited child support process. "Child support magistrate" also means any family court referee or district court judge presiding over matters in the expedited child support process.
- (b) "County agency" means the local public authority responsible for child support enforcement.
- (c) "County attorney" means the attorney who represents the county agency, whether that person is employed by the office of the county attorney or under contract.
- (d) "Initiating party" means the person or county agency starting the proceeding in the expedited child support process.
- (e) "IV-D case" means any proceeding where a party has either (i) assigned to the State rights to child support because of the receipt of public assistance as defined in Minnesota Statutes § 256.741, or (ii) applied for child support services under title IV-D of the Social Security Act, 42 U.S.C. § 654(4). "IV-D case" does not include proceedings where the party has applied for income withholding only services under Minnesota Statutes § 518.6111.
- (f) "Non-initiating party" means the person or county agency responding to the complaint or motion.
- (g) "Party" means any person or county agency with a legal right to participate in the proceedings.
- (h) "Support" means child support, child care support, spousal maintenance when combined with child support, medical support including expenses for confinement and pregnancy, arrearages, reimbursement, related costs and fees, and interest and penalties.

## **RULE 353. COMPUTATION OF TIME**

## Rule 353.01. Generally

All time periods must be measured by starting to count on the first day after any event happens which by these rules starts the running of a time period. When the last day of the time period is any day other than a business day, then the last day is the next business day.

#### Rule 353.02. Time Periods Less Than Seven Days

When any prescribed time period is less than seven (7) days, only business days shall be counted.

## Rule <u>35</u>3.03. "Business Day" Defined

A "business day" means any day that is not a Saturday, Sunday, or legal holiday. As used in these rules, "legal holiday" means New Year's Day, Martin Luther King's Birthday, Washington's and Lincoln's Birthday (Presidents' Day), Memorial Day, Independence Day, Labor Day, Veteran's Day, Thanksgiving Day, the day after Thanksgiving Day, Christmas Day, and any other day designated as a holiday by the President or Congress of the United States, by the State, or by a county.

## **Advisory Committee Comment**

State-Level Judicial-Branch Holidays. The legal holidays listed in Rule 353.03 are based upon Minnesota Statutes § 645.44, subdivision 5, which defines state-level judicial-branch holidays. The statute further provides that when New Year's Day (January 1), Independence Day (July 4), Veteran's Day (November 11), or Christmas Day (December 25) falls on a Sunday, the following day (Monday) shall be a holiday, and that when New Year's Day, Independence Day, Veteran's Day, or Christmas Day falls on a Saturday, the preceding day (Friday) shall be a holiday. Minnesota Statutes '645.44, subdivision 5, also authorizes the judicial branch to designate certain other days as holidays. The Judicial Branch Personnel Plan designates the Friday after Thanksgiving as a holiday.

County Holidays. Counties are authorized to close county offices on certain days under Minnesota Statutes § 373.052. Thus, if a county closes its offices under section 373.052 on a day that is not a state-level judicial-branch holiday, such as Christopher Columbus Day (the second Monday in October), the court in that county would nevertheless include that day as a holiday for the purpose of computing time under Rule 3.03. *See Mittelstadt v. Breider*, 286 Minn. 211, 175 N.W.2d 191 (1970) (applying section 373.052 to filing of notice of election contest with district court). If a county does not close its offices on a day that is a state-level judicial-branch holiday, such as the Friday after Thanksgiving, the court in that county must still include that day as a holiday for the purpose of computing time under Rule 353.03.

## Rule <u>35</u>3.04. Additional Time If Service by Mail or Service Late in Day

Whenever a person has the right or is required to do an act within a prescribed period of time after service of a notice or other paper and the notice or other paper is served by U.S. mail, three (3) days must be added to the prescribed time period. If service is made by any means other than by U.S. mail and accomplished after 5:00 p.m. Minnesota time, one (1) additional day must be added to the prescribed time period.

## RULE <u>35</u>4. FILING FEE

## Rule <u>35</u>4.01. Collection of Filing Fee

The court administrator must charge and collect a filing fee in the amount established by statute for filing a civil action, along with the applicable law library fee, from each party when the first paper for that party is filed either in the dissolution, parentage, custody, or expedited child support process proceeding.

#### **Advisory Committee Comment**

Minnesota Statutes  $\S$  357.021, subdivision 2(1), establishes the amount of the filing fee to be paid in civil actions. Rule  $\underline{35}4.01$  provides that each party is to pay the prescribed filing fee upon the filing of the party's first paper in the proceeding. The Advisory Committee intends that each party should pay only one filing fee per case. Thus, a party must pay the required filing fee either in the expedited child support process matter, the dissolution matter, the custody matter, or the parentage matter, but not in each matter if there is more than one. Under Minnesota Statutes  $\S$  357.021, subdivision 1a(c), the public authority is not required to pay a filing fee.

## Rule <u>35</u>4.02. Waiver of Filing Fee

If a party indicates an inability to pay the filing fee required under Rule <u>35</u>4.01, the court administrator must explain that the party may apply for permission to proceed without payment of the filing fee. Upon request, the court administrator must provide to such a party an application to proceed in *forma pauperis*. If a party signs and submits to the court administrator an application to proceed without payment of the filing fee, and such a request to waive the filing fee is approved by a child support magistrate, the court administrator must not charge and collect a filing fee.

#### **Advisory Committee Comment**

Minnesota Statutes § 563.01, subdivision 3, provides that "the court shall allow the person to proceed in *forma pauperis*" if the court makes certain findings. Under this statute, only judicial officers and not court administrators are authorized to issue orders granting in *forma pauperis* status.

## **RULE 355. SERVICE AND FILING**

## Rule 355.01. Service of Summons and Complaint, Motions, Orders, and Other Papers

Subdivision 1. Service Required. Except as otherwise provided in these rules, the following must be served upon each of the parties:

- (a) every order required by its terms to be served;
- (b) every pleading or amended pleading, including a summons and complaint or a motion;
  - (c) every written motion, except one that may be heard ex parte; and
- (d) every written notice, appearance, demand, offer of judgment, designation of record on appeal, and similar paper.
- Subd. 2. ExceptionCDefault. Service is not required to be made on any party who is in default for failure to appear, except that pleadings asserting new or additional claims for relief against such a party shall be served upon the party in the manner provided for service of summons in Rule 12.01, subdivision 2.
- Subd. 3. Service Upon Attorney for Party. Whenever under these rules service is required or permitted to be made upon a party, if the party is represented by an attorney such service must be made upon the party's attorney, unless personal service upon a party is required, the document to be served is a summons and complaint, or the child support magistrate otherwise orders. Service upon an attorney for a party must be at the attorney's office.
- Subd. 4. Appearance. A party appears when that party serves or files any paper in the proceeding.

## Rule 355.02. Types of Service

Subdivision 1. Personal Service.

- (a) Upon Whom.
- (1) Upon an Individual. Personal service upon an individual in the state shall be accomplished by delivering a copy of the summons and complaint, notice, motion, or other document to the individual personally or by leaving a copy at the individual's dwelling house or usual place of abode with some person of suitable age and discretion then residing therein. If the individual has, pursuant to statute, consented to any other method of service or appointed an agent to receive service, or if a statute designates a state official to receive service, service may be made in the manner provided by such statute. If the individual is confined to a state institution, personal service shall be accomplished by also serving a copy of the document upon the chief executive officer at the institution. Personal service upon an individual outside the state shall be accomplished according to the provisions of Minnesota Statutes chapter 518C.
- (2) Upon the County Agency. Personal service upon the county agency shall be accomplished by serving the director of the county human services department.

(b) By Whom Served. Unless otherwise ordered by the child support magistrate, personal service must be made only by the sheriff or by any other person who is at least 18 years of age who is not a party to the proceeding.

#### Subd. 2. Service by Publication.

- (a) Service. Service by publication means the publication in full of the summons or notice in the regular issue of a qualified newspaper, once each week for three weeks. Service by publication shall be permitted only upon order of a child support magistrate. The child support magistrate may order service by publication upon the filing of an affidavit by the serving party or the serving party's attorney stating that the person to be served is not a resident of the state or cannot be found within the state, the efforts that have been made to locate the other party, and either that the serving party has mailed a copy of the summons or notice to the other party's place of residence or that such residence is not known to the serving party.
- (b) Response by Non-Initiating Party. If the summons or notice is served by publication and the non-initiating party receives no actual notification of the proceeding, the non-initiating party must be permitted to defend upon application to the child support magistrate before judgment and for sufficient cause. If the defense is sustained, and any part of the judgment has been enforced, such restitution must be made as the child support magistrate may direct.

#### Subd. 3. Service by U.S. Mail.

- (a) Service. In any proceeding authorized by these rules, service may be made by mailing a copy of the summons and complaint, notice, motion, or other document by first-class mail, postage prepaid addressed to the person to be served at the person's last known address. In addition, any party serving a summons and complaint must also include two copies of a notice and acknowledgment of service by mail conforming substantially to Form 22 set forth in the Rules of Civil Procedure, along with a return envelope, postage prepaid, addressed to the sender.
- (b) Acknowledgment of Service. Any person served by U.S. Mail with a summons and complaint must complete the acknowledgment part of the acknowledgment of service form and return one copy of the completed form to the sender. If the sender does not receive acknowledgment of service under this rule within fourteen (14) days, service by U.S. Mail is ineffectual and personal service must be made. Unless good cause is shown for not doing so, the child support magistrate must order the payment of the costs of personal service by the person served if such person does not complete and return the notice and acknowledgment of service by mail within fourteen (14) days.
- Subd. 4. Service by Facsimile Transmission. Unless these rules require personal service, by agreement of the parties any document other than a summons and complaint may be served by facsimile transmission.

#### **Advisory Committee Comment**

Rule <u>35</u>5.02, subdivision 1, provides for personal service. Personal service may not be made on Sunday, a legal holiday, or election day. Minn. Stat. § 624.04, § 645.44, subd. 5; Minn. Const. art. VII, § 4.

## Rule <u>35</u>5.03. Completion of Service

Personal service is complete upon delivery of the document. Service by U.S. mail is complete upon mailing. Service by publication is complete twenty-one (21) days after the first publication. Service by facsimile is complete upon completion of the facsimile transmission.

## Rule <u>35</u>5.04. Proof of Service

Subdivision 1. Parties. Service must be proved by the certificate of the sheriff making personal service, by the affidavit of any other person making personal service, by an acknowledgment of service of the party or party's attorney served by U.S. mail, by an affidavit of service by U.S. mail or by facsimile service, or, if served by publication, by the affidavit of the printer or the printer's designee. The proof of service must describe what was served, state how the document was served, upon whom it was served, and the date, time, and place of service.

Subd. 2. Court Administrator. If the court administrator is required or permitted under these rules to serve a document, service may be proved by filing an affidavit of service, by filing a copy of the written notice, or by making a notice in the court's computerized records that service was made.

#### Rule 355.05. Filing of Pleadings, Motions, Notices, and Other Papers

Subdivision 1. Documents to be Filed; Timing. The original of any summons and complaint, pleading, notice, motion, or other document required or permitted to be served upon a party must be filed with the court administrator. The filing must be completed within a reasonable time following such service and must be completed at least five (5) days before any scheduled hearing. The court administrator must not refuse to accept for filing any paper presented for that purpose solely because it is not presented in the proper form as required by these rules or any local rules or practices.

- Subd. 2. Exception -- Discovery. Expert disclosures and reports, depositions upon oral examination, interrogatories, requests for documents, requests for admissions, and answers and responses to such discovery requests must not be filed with the court administrator unless otherwise ordered by the child support magistrate.
- Subd. 3. Proof of Service. All papers filed with the court administrator shall be accompanied by proof of service as set forth in Rule <u>35</u>5.04.
  - Subd. 4. Filing by Facsimile Transmission.
- (a) Generally. Any paper may be filed with the court administrator by facsimile transmission. Filing is deemed complete at the time that the court administrator receives the facsimile transmission. The facsimile has the same force and effect as the original. Only

- facsimile transmission equipment that satisfies the published criteria of the Supreme Court may be used for filing in accordance with this rule.
- (b) Fees; Original Document. Within five (5) days after the court administrator has received the transmission, the party filing the document must forward the following to the court administrator:
- (1) a \$5 transmission fee, unless otherwise provided by statute or rule or otherwise ordered by the child support magistrate;
  - (2) the original signed document; and
  - (3) the applicable filing fee, if any.
- (c) Noncompliance. Upon failure to comply with the requirements of this subdivision, the child support magistrate may make such orders as are just, including, but not limited to, an order striking pleadings or parts thereof, staying further proceedings until compliance is complete, or dismissing the action or proceeding, or any part thereof.

## **RULE 356. COURT INTERPRETERS**

## Rule 356.01. Appointment Mandatory

The child support magistrate must appoint a qualified interpreter in any proceeding conducted in the expedited child support process in which a person handicapped in communication is a party or witness. Such appointment must be made according to the provisions of Rule 8 of the Rules of General Practice for the District Courts.

## Rule <u>35</u>6.02. "Person Handicapped in Communication" Defined

For the purpose of Rule <u>35</u>6.01, a "person handicapped in communication" is one who, because of a hearing, speech, or other communication disorder, or because of difficulty in speaking or comprehending the English language, is unable to fully understand the proceedings in which the person is required to participate, or when named as a party to a legal proceeding is unable by reason of the handicap to obtain due process of law.

#### **Advisory Committee Comment**

Rules <u>35</u>6.01 and <u>35</u>6.02 are based upon the provisions of Minnesota Statutes § 546.42 and § 546.43 which set forth the types of proceedings in which qualified interpreters must be appointed.

## RULE <u>35</u>7. INTERVENTION

## Rule <u>35</u>7.01. Public Authority

Subdivision 1. Intervention as a Matter of Right. To the extent allowed by law, the public authority may intervene as a party as a matter of right in any matter conducted in the expedited child support process. Intervention is accomplished by serving upon all parties by U.S. Mail a notice of intervention. The notice of intervention must be filed with the court administrator.

Subd. 2. Effective Date. Intervention by the public authority is complete upon service of the notice of intervention on all parties.

## Rule <u>35</u>7.02. Other Individuals

Subdivision 1. Permissive Intervention. Any person may be permitted to intervene as a party at any point in the proceeding if the child support magistrate finds that the person's legal rights, duties, or privileges will be determined or affected by the case.

- Subd. 2. Procedure. A person seeking permissive intervention under subdivision 1 must file with the court and serve upon all parties a motion to intervene. The motion must state:
- (a) how the person's legal rights, duties, or privileges will be determined or affected by the case;
  - (b) how the person will be directly affected by the outcome of the case;
  - (c) the purposes for which intervention is sought; and
  - (d) any statutory grounds authorizing the person to intervene.
- Subd. 3. Objection to Permissive Intervention. Any existing party may submit a written objection to the child support magistrate within ten (10) days of service of the motion for permissive intervention.
- Subd. 4. Effective Date; Hearing. If no objection is timely received and the requesting party meets the requirements of subdivisions 1 and 2, the child support magistrate may grant the request to intervene after considering the factors set forth in subdivision 2. If an objection is timely made, the child support magistrate may hold a hearing on the matter or may decide the issue without hearing.

## Rule <u>35</u>7.03. Effect of Intervention

The child support magistrate may conduct hearings, make findings, and issue orders at any time prior to intervention being accomplished or denied. The intervention is effective as of the date granted and prior proceedings and decisions of the child support magistrate are not affected.

#### RULE 358. RIGHT TO REPRESENTATION; APPOINTMENT OF 595 ATTORNEY; 596 APPOINTMENT OF GUARDIAN AD LITEM 597 Rule 358.01. Right to Representation 598 Each party appearing in the expedited child support process has a right to be 599 represented by an attorney admitted to practice law before the courts of this State. 600 **Advisory Committee Comment** 601 602 Rule 358.01 sets forth the basic principle that each person appearing in court has the right to be represented by an attorney. That person, however, 603 does not necessarily have the right to appointment of an attorney at public 604 expense as provided in Rule 358.02. 605

## Rule 358.02. Appointment of Attorney at Public Expense

The child support magistrate must appoint an attorney at public expense for a party who cannot afford to retain an attorney when the case involves:

(a) establishment of parentage; or

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(b) contempt proceedings in which the party is the person who has allegedly failed to comply with a court order or judgment, and incarceration of the party is a possible outcome of the proceeding.

#### Rule 358.03. Appointment of Guardian Ad Litem

Subdivision 1. Applicability of Rules of Guardian Ad Litem Procedure. Child support magistrates must appoint guardians ad litem to advocate for the best interests of children when required under Minnesota Statutes § 518.165 or any other applicable statute. When a child support magistrate determines that the appointment of a guardian ad litem is necessary, that appointment must be made according to Rules 901 through 913 of the Rules of Guardian Ad Litem Procedure.

Subd. 2. Exception. Rules 901 through 913 of the Rules of Guardian Ad Litem Procedure do not apply when the person for whom the guardian ad litem is being appointed is a minor parent.

## RULE 359. TELEPHONE AND INTERACTIVE VIDEO

## Rule 359.01. Telephone and Interactive Video Permitted

A child support magistrate may on the magistrate's own initiative conduct a motion or hearing by telephone or, where available, interactive video. Any party may make a written or oral request to the court administrator to have a scheduled motion or hearing conducted by telephone or, where available, interactive video. In the event the request is for interactive video, the request must be made at least five (5) days before the date of the scheduled hearing. A child support magistrate may deny any request to conduct a motion or hearing by telephone or interactive video.

#### **Advisory Committee Comment**

The Advisory Committee encourages the use of telephone and, where available, interactive video, to conduct proceedings in the expedited child support process.

#### Rule 359.02. Procedure

The court administrator must initiate any telephone or interactive video hearing approved by the child support magistrate. When conducting a proceeding by telephone or interactive video and a party or witness resides out of state, the child support magistrate must ensure that the requirements of Minnesota Statutes § 518C.316 are met. The child support magistrate must make adequate provision for a record of any proceeding conducted by telephone or interactive video. No recording may be made of any proceeding conducted by telephone or interactive video, except the recording made as the official court record.

#### Rule <u>35</u>9.03. In-Court Appearance Not Precluded

Rule <u>35</u>9.01 does not preclude any party or the county attorney from being present in person before the child support magistrate at any motion or hearing.

## RULE <u>36</u>40. ADMINISTRATION OF EXPEDITED CHILD SUPPORT PROCESS; CHILD SUPPORT MAGISTRATES

#### Rule 3640.01. Administration of Expedited Process

The chief judge of each judicial district must determine whether the district will administer the expedited child support process within the judicial district in whole or in part, or request that the state court administrator administer the expedited child support process in whole or in part for the district.

#### **Advisory Committee Comment**

Rule 3640.01 does not permit a judicial district to opt out of the
expedited child support process. Rather, Rule 3640.01 simply indicates that
the chief judge of the district must decide who will be responsible for
administering the expedited child support process within each judicial
district.

## Rule <u>36</u>40.02. Use and Appointment of Child Support Magistrates

The chief judge of each judicial district must determine whether the district will use child support magistrates, family court referees, or district court judges, or a combination of these individuals, to preside over proceedings in the expedited child support process. Each child support magistrate, except family court referees and district court judges, shall be appointed by the chief judge of the judicial district, subject to confirmation by the supreme court. Each child support magistrate serves at the pleasure of the judges of the judicial district. Child support magistrates may be appointed on a full time, part time, or contract basis. Child support magistrates have the powers and duties necessary to perform their role in the expedited child support process.

#### **Advisory Committee Comment**

Nothing in these rules precludes a family court referee or district court judge from serving in the capacity of a child support magistrate.

## Rule <u>36</u>40.03. Minimum Qualifications

Each person who is not a family court referee or district court judge who wishes to serve as a child support magistrate must satisfy the following minimum qualifications:

- (a) be an attorney in good standing licensed to practice in Minnesota; and
- 679 (b) have at least seven years of legal experience, with significant emphasis 680 in family law and demonstrable knowledge of support law.

### Rule 3610.04. Residence

Child support magistrates are not required to reside within any judicial district in which they serve.

#### Rule 3610.05. Application Process

Each person who is not a family court referee or a district court judge who wishes to serve as a child support magistrate must complete an application developed by

the state court administrator. Applications must be processed under the policy established by the state court administrator.

#### **Advisory Committee Comment**

The state court administrator should establish a uniform, statewide application process that should provide for the state court administrator to receive completed applications, conduct initial screening for eligibility, and test applicants for knowledge of support law and procedure.

### Rule 3610.06. Training

Each child support magistrate must satisfactorily complete the training program developed by the state court administrator. Each child support magistrate who is not a family court referee or district court judge must complete the training program prior to presiding over any proceeding in the expedited child support process. Each child support magistrate who is a family court referee or district court judge must complete the training program as soon as practicable.

#### **Advisory Committee Comment**

Rule <u>36</u>±0.06 does not require training for district court judges whose sole function in the expedited child support process is to decide motions for review pursuant to Rule 37±2.

#### Rule 3610.07. Continuing Education

Each child support magistrate must complete continuing education according to the administrative policy established by the supreme court.

## Rule 3610.08. Conflict of Interest

- Subdivision 1. Generally. A child support magistrate may not serve as:
- (a) an attorney in any family law case within any county in which the person serves as a child support magistrate; or
- (b) a guardian ad litem in any family law matter, as defined in the comment to Rule 901.01 of the Rules of Guardian Ad Litem Procedure, in any county in which the person serves as a child support magistrate.
- Subd. 2. Disqualification. The disqualifications listed in subdivision 1 are not imputed to other members of a child support magistrate's law firm.

#### Rule 3610.09. Code of Judicial Conduct

 Each child support magistrate is bound by the Code of Judicial Conduct. The exceptions set forth in the Application of the Code of Judicial Conduct relating to part time judges apply to child support magistrates appointed on a part time or contract basis.

#### **Advisory Committee Comment**

The comment to Canon 5 of the Code of Judicial Conduct provides that "anyone, whether or not a lawyer, who is an officer of a judicial system and who performs judicial functions, including an officer such as a referee, special master or magistrate" is a judge within the meaning of the Code of Judicial Conduct.

## Rule <u>36</u>**4**0.10. Impartiality

Each child support magistrate must conduct each hearing in an impartial manner and must serve only in those matters in which the magistrate can remain impartial and evenhanded. If at any time a child support magistrate is unable to conduct any proceeding in an impartial manner, the magistrate must withdraw.

## **Rule 3640.11. Periodic Evaluation**

The chief judge of the judicial district, or the state court administrator at the request of the chief judge of the judicial district, must provide for the periodic evaluation of the performance of child support magistrates serving in the judicial district who are not family court referees or district court judges. The state court administrator must develop a uniform performance evaluation process.

#### **Advisory Committee Comment**

The Advisory Committee recommends that each periodic evaluation be objective in nature and include review of the cases assigned to the child support magistrate; review of the person's compliance with the continuing education requirements; review of complaints filed against the child support magistrate, if any; and review of any other information that may have come to the attention of the chief judge of the judicial district or the state court administrator.

### RULE 3611. EMPLOYEES OF THE COUNTY AGENCY

## Rule 3641.01. County Attorney Direction Required

Subdivision. 1. County Attorney Approval as to Form and Content. The county attorney must review and approve as to form and content all legal documents prepared by employees of the county agency for use in the expedited child support process or in district court.

- Subd. 2. County Attorney Direction. Under the direction of, and in consultation with, the county attorney, and consistent with Rules 5.3 and 5.5 of the Minnesota Rules of Professional Conduct, employees of the county agency may perform the following legal duties:
- (a) meet and confer with parties by mail, telephone, electronic, or other means regarding legal issues;
- (b) explain to parties the purpose, procedure, and function of the expedited child support process and the role and authority of employees of the county agency regarding legal issues;
- (c) prepare pleadings, including, but not limited to, summonses and complaints, notices, motions, subpoenas, orders to show cause, proposed orders, administrative orders, and stipulations and agreements;
  - (d) issue administrative subpoenas;
  - (e) prepare judicial notices;
  - (f) negotiate settlement agreements;
- (g) attend and participate as witnesses in hearings and other proceedings and, if requested by the child support magistrate, present evidence, agreements and stipulations of the parties, and any other information deemed appropriate by the magistrate;
- (h) participate in such other activities and perform such other duties as delegated by the county attorney; and
- (i) exercise other powers and perform other duties as permitted by statute or these rules.
- Subd. 3. Support Recommendations Precluded. Unless called as a witness, employees of the county agency may not offer recommendations as to support at the hearing. Computation and presentation of support calculations are not considered recommendations as to support.

#### **Advisory Committee Comment**

Although Rule <u>36</u>41.01 provides that the county attorney is required to provide legal supervision of and direction to employees of the county agency, nothing in these rules is intended to require the county attorney to be present at every hearing. The county attorney determines which hearings the county attorney will attend.

## Rule <u>36</u>11.02. County Attorney Direction Not Required

Employees of the county agency may perform the following duties without direction from the county attorney:

- (a) gather information on behalf of the public authority;
- (b) prepare financial worksheets;

- (c) obtain income information from the department of economic security and other sources;
  - (d) serve documents on parties;
  - (e) file documents with the court;
- (f) meet and confer with parties by mail, telephone, electronic, or other means regarding non-legal issues;
- (g) explain to parties the purpose, procedure, and function of the expedited child support process and the role and authority of employees of the county agency regarding non-legal issues; and
  - (h) perform such other routine non-legal duties as assigned.

## Rule <u>36</u>**11.03.** Performance of Duties Not Practice of Law

Performance of the duties prescribed in Rules <u>36</u>41.01 and <u>36</u>41.02 by employees of the county agency does not constitute the unauthorized practice of law for purposes of these rules or Minnesota Statutes '481.02, subdivision 8.

## **RULE 3612. INITIATION OF PROCEEDINGS**

## Rule 3612.01. Establishment of Parentage and Support

Subdivision 1. Summons and Complaint.

- (a) Pleadings. Except when the establishment of support has been reserved in a prior order or judgment, to start a parentage or support proceeding in the expedited child support process a person must serve a summons and complaint. The party or the party's attorney must sign the complaint. The summons and complaint must not include a hearing date.
- (b) Content of Summons. The summons must state that any non-initiating party has a right to a hearing and that such non-initiating party may schedule a hearing by contacting the court administrator to obtain a date and then serving upon all parties written notice of the date, time, and location of the hearing. The summons must also state that if the non-initiating party fails to serve upon the initiating party a written response to the complaint within twenty (20) days as required under Rule 13, the child support magistrate may proceed to default and may sign the proposed order without further notice or hearing as permitted in Rule 14. The summons must also state that the case can be settled informally. When the county agency is the initiating party, the

summons must identify the name, address, and telephone number of the person to contact to discuss settlement.

- (c) Content of Complaint. The complaint must plainly state the facts and grounds supporting what the initiating party wants the child support magistrate to order.
- (d) Proposed Order. The initiating party must ordinarily attach to the complaint a proposed order that states in plain language what the party wants the child support magistrate to order. A proposed order is not required if the party does not have the information necessary to calculate support or establish parentage.
- (e) Amended Pleadings. The initiating party may, at any time up to five (5) days before a scheduled hearing, serve and file amended pleadings, which may include an amended proposed order.
- Subd. 2. Service of Summons and Complaint. All parties, and the county agency even if not a party, must be served with a copy of the summons and complaint. If the county agency initiates the proceeding, any party who has assigned to the state rights to receive child support or who is receiving services from the county agency may be served by U.S. mail pursuant to Rule 355.02, subdivision 3, and all other parties must be served by personal service unless the child support magistrate authorizes service by publication. If someone other than the county agency initiates the proceeding, the county agency may be served by U.S. mail pursuant to Rule 355.02, subdivision 3, and all other parties must be served by personal service unless the child support magistrate authorizes service by publication. Any party who resides out of state must be served according to the provisions of Minnesota Statutes chapter 518C.
- Subd. 3. Filing of Summons and Complaint. The summons and complaint, together with the applicable filing fee and the appropriate proof of service, must be filed with the court administrator according to Rule 355.05.

## Rule <u>36</u>**12**.02. Modification and Enforcement of Support

Subdivision 1. Motion.

- (a) Pleadings. The following proceedings must be started in the expedited child support process by serving a motion:
- (1) establishment of support reserved in a prior order or pending in another proceeding;
  - (2) modification or enforcement of support;
- (3) enforcement of spousal maintenance if it is combined with child support; and
  - (4) other requests for relief permitted by Rule 351.03.
- (b) Content of Motion. The motion must state that any non-initiating party has a right to a hearing and that such non-initiating party may schedule a hearing by contacting the court administrator to obtain a date and then serving upon all parties written notice of the date, time, and location of the hearing. The motion must also state that if the non-initiating party fails to serve the initiating party a written response to the motion within twenty (20) days as required under Rule 13, the child support magistrate

may proceed to default and may sign the proposed order without further notice or hearing as permitted under Rule <u>36</u>14. The motion must also state in plain language the facts and grounds supporting what the initiating party wants the child support magistrate to order. The motion must also state that the case can be settled informally. When the county agency is the initiating party, the motion must identify the name, address, and telephone number of the person to contact to discuss settlement. If the motion does not include a proposed order, the motion must include a specific hearing date. A separate notice of motion is not required.

- (c) Proposed Order. The initiating party must ordinarily attach to the motion a proposed order that must state in plain language what the party wants the child support magistrate to order. A proposed order is not required if the party does not have the information necessary to calculate support.
- (d) Amended Pleadings. The initiating party may at any time up to five (5) days before a scheduled hearing serve and file amended pleadings, which may include an amended proposed order.
- Subd. 2. Service of Motions. All parties, and the county agency even if not a party, must be served with a copy of the motion by U.S. mail, unless the child support magistrate authorizes service by publication. Any party who resides out of state must be served according to the provisions of Minnesota Statutes chapter 518C.
- Subd. 3. Filing of Motion. The motion, together with the applicable filing fee and the appropriate proof of service, must be filed with the court administrator according to Rule <u>35</u>5.05.
- Subd. 4. Effective Date of Modification. Any modification of a prior support order may be made retroactive only to the date of service of a motion for modification on the county agency and other parties. The modification may be applied to an earlier period if the child support magistrate makes the findings required under Minnesota Statutes '518.64, subdivision 2(d).

## Rule 3612.03. Enforcement by Motion for Contempt

Subdivision 1. Initiation. Contempt proceedings initiated in the expedited child support process must be brought according to the procedure set forth in Rule 309 of the Rules of Family Court Procedure.

Subd. 2. Resolution of Contempt Matter. If the matter is resolved at the initial appearance, the agreement may be stated orally on the record or the county attorney may prepare a proposed consent order that must be signed by all parties and submitted to the child support magistrate for approval. If approved, the consent order must be forwarded to the court administrator for signing by a district court judge. The order is effective upon signing by a district court judge.

Subd. 3. Evidentiary Hearing. If the matter is not resolved at the initial appearance, the child support magistrate must refer the matter to the court administrator to schedule an evidentiary hearing before a family court referee or district court judge.

Subd. 4. Failure to Appear. If the alleged contemnor fails to appear at the initial appearance, the child support magistrate may certify to a district court judge that the alleged contemnor failed to appear and may recommend issuance of a warrant for the person's arrest. Only a district court judge may issue arrest warrants.

#### **Advisory Committee Comment**

Orders to show cause required in contempt proceedings may be signed by child support magistrates.

# RULE 3643. RESPONSE TO SUMMONS AND COMPLAINT OR MOTION

#### **Rule 3643.01. Timing**

A non-initiating party must respond to a summons and complaint or motion within twenty (20) days of the date of service upon that party. A non-initiating party must respond to any amended pleading within the time remaining for response to the original pleading or within ten (10) days after service of the amended pleading, whichever period is longer, unless the court otherwise orders.

#### Rule 3643.02. Written Response Required

A non-initiating party must respond in writing to the initiating party. A copy of the response must be served upon all parties, and upon the county agency. Any written document objecting to the relief requested in the complaint or motion, or objecting to any of the provisions of the proposed order, or requesting a hearing, must be treated as a written response.

#### Rule 3643.03. Filing of Response

The response, together with the applicable filing fee and the appropriate proof of service, must be filed with the court administrator according to Rule <u>35</u>5.05.

# Rule <u>36</u>**1**3.04. Scheduling of Hearing

The initiating party must schedule a hearing under Rule <u>36</u>49.01 if an objection to the request for relief or to the provisions of a proposed order is received or if a request for a hearing is received. The non-initiating party may schedule a hearing. To schedule a hearing, a party must contact the court administrator to obtain

a hearing date and then serve upon all parties written notice of the date, time, and location of the hearing.

#### RULE 3614. DEFAULT

#### Rule 3614.01. Procedure

Subdivision 1. Timing. If the non-initiating party has been duly served with the summons and complaint or motion and there has been no response within the time period prescribed by Rule <u>36</u>+3.01, the initiating party may submit the case to the child support magistrate as a default proceeding.

Subd. 2. Affidavits and Information Used to Prepare Proposed Default Order. When submitting any case as a default proceeding, the initiating party must file with the court administrator a proposed order, if not previously submitted, along with copies of all pleadings, affidavits of service, an affidavit of nonmilitary status, and an affidavit of no response. A copy of the information used to prepare the proposed order must also be filed with the court administrator.

#### **Rule 3614.02. Hearing**

Subdivision 1. Hearing Not Required. Except in establishment of parentage cases, if the child support magistrate makes the findings required in Rule <u>36</u>14.03, the magistrate may sign the proposed order without further notice or hearing. Establishment of parentage cases must proceed according to subdivision 2(b).

# Subd. 2. Hearing Required

- (a) No Proposed Order. In all cases where a proposed order was not attached to the summons and complaint or motion, the initiating party must schedule a hearing if the non-initiating party fails to timely respond in writing to the summons and complaint or motion. At least twenty (20) days before the hearing the initiating party must serve the non-initiating party and the county agency with a copy of the proposed order and notice of the date, time, and location of the hearing.
- (b) Establishment of Parentage Proceedings. In establishment of parentage cases, the initiating party must schedule a hearing if the non-initiating party fails to timely respond in writing to the summons and complaint or motion. At least twenty (20) days before the hearing the initiating party must serve the non-initiating party and the county agency a copy of the proposed order and notice of the date, time, and location of the hearing.
- Subd. 3. Evidence. At any hearing required under this rule, the child support magistrate may issue an order based upon oral or written testimony.

#### Rule 3644.03. Signing of Proposed Order

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A child support magistrate may sign a proposed order if the child support magistrate finds that the non-initiating party:

- (a) was properly served with the summons and complaint or motion;
- (b) was notified of the requirement to respond in writing within twenty (20) days of service of the summons and complaint or motion;
  - (c) failed to timely respond in writing;
- (d) was notified of the opportunity to be heard and the method for requesting a hearing; and
- (e) did not request a hearing or was notified of the date, time, and location of the hearing and failed to appear.

# Rule <u>36</u>14.04. Proposed Order Not Accepted

The child support magistrate may reject a proposed order on the grounds that it is not supported by the evidence submitted or is contrary to law. If the child support magistrate rejects the proposed order, the child support magistrate must give written notice to the initiating party of the deficiencies. The initiating party must then either submit the missing documentation or set the case on for a hearing, and must serve notice of the date, time, and location of the hearing on all parties.

# **Advisory Committee Comment**

Default in Establishment of Parentage Proceedings. Minnesota Statutes § 257.651 provides that "[i]n an action to determine the existence of the father and child relationship under sections 257.51 to 257.74, if the alleged father fails to appear at a hearing after service duly made and proved, the court shall enter a default judgment or order of paternity." However, in Bartlow v. Brinkman, 378 N.W.2d 790 (Minn. 1985), the Minnesota Supreme Court held that in paternity proceedings "default should not be entered, upon objection, merely on the allegations and verifications contained in the complaint. It should be entered only after the allegations have been verified in open court under oath before a trial judge." Id. at 795. The court stated that upon request of the defendant, the court "should require the mother of the child to be placed on the stand in open court and be required to testify under oath to verify the allegations of the complaint." Id. While the Advisory Committee is aware that default hearings are not specifically required in establishment of parentage cases, given the potential outcome of such cases the Advisory Committee nevertheless chose to require hearings in such cases.

#### **RULE 3645. PREHEARING INFORMAL RESOLUTION**

# Rule 3645.01. Informal Discussions

The parties may confer informally by telephone or in person in an attempt to settle the case prior to a hearing.

#### Rule 3645.02. Settlement Conference

Subdivision 1. Procedure. On its own initiative or at the request of a party, the county agency may schedule a settlement conference between the parties. A notice of the date, time, and place of the settlement conference must be served by U.S. mail upon the parties by the county agency no later than five (5) days before the settlement conference. The scheduling of a settlement conference will not void the requirement that a hearing be held within sixty (60) days of service of the summons and complaint or motion.

- Subd. 2. Domestic Abuse. The parties are not required to participate in any settlement conference when one of the parties claims to be the victim of domestic abuse by the other party or when the county agency determines that there is probable cause that one of the parties or a child of the parties has been physically abused or threatened with physical abuse.
- Subd. 3. Documentation. Each party must bring to the settlement conference all documentation establishing the party's income and expenses, including the party's most recent pay stubs, verification of employment status from employer(s), copies of regular monthly bills such as utility statements, rental statements, loan payment statements, and any other documents available to prove the claimed income or expenses.

#### **Advisory Committee Comment**

Rule  $\underline{36}45$  relates to settlement conferences between the parties, not between the parties and the child support magistrate. Rule  $\underline{36}45$  is not intended to require a pre-hearing conference between the child support magistrate and the parties as provided in Rule 16 of the Rules of Civil Procedure or Rule 305 of the Rules of General Practice for Family Court Procedure.

# RULE 3646. SETTLEMENT

#### Rule 3646.01. Procedure

The parties may settle the case at any time before a hearing.

# Rule <u>36</u>16.02. Proposed Consent Order

Subdivision 1. Preparation and Signing. If the parties reach an agreement, one of the parties must prepare a proposed consent order. If the county agency is a party, the county agency must prepare the proposed consent order. All parties to the agreement, including the county agency, must sign the proposed consent order. The proposed consent order must state that the parties have waived their right to a hearing.

Subd. 2. Filing. The proposed consent order must be filed with the court administrator, who shall submit it to the child support magistrate for review and signature. When submitting the consent order to the child support magistrate, all pleadings and affidavits of service must be submitted to the child support magistrate. If the county agency is not a party, other parties must submit copies of the information used to prepare the consent order.

Subd. 3. Approval of Proposed Order. The child support magistrate may approve the consent order by signing it or may reject it and proceed under Rule 3546.03.

#### **Advisory Committee Comment**

Rule <u>36</u>16.02 provides that background information used in preparing the proposed consent order be sent to the child support magistrate. However, if the proposed consent order is not filed, the non-pleading documents should be returned to the county agency.

# Rule 3646.03. Order Not Accepted

The child support magistrate may reject a proposed order on the grounds that it is not supported by the evidence submitted or is contrary to law. If the child support magistrate rejects the proposed consent order, the child support magistrate must give written notice to the parties of the deficiencies. The child support magistrate may direct the parties to submit the missing documentation, appear at the previously scheduled hearing time, or schedule a hearing, giving notice of the date, time, and location to the parties.

#### Rule 3646.04. Exception from Alternative Dispute Resolution

Alternative dispute resolution, as provided in Rule 310 of the Rules of Family Court Procedure, does not apply to cases brought in the expedited child support process.

#### RULE <u>36</u>47. DISCOVERY

#### Rule 3647.01. Witnesses

Each party may call witnesses to testify at the hearing. Any party intending to call a witness must at least five (5) days before the hearing provide to the other parties written notice of the witness' name and address and provide a brief summary of the testimony to be given by each witness.

#### Rule 3617.02. Exchange of Documents

If any party needs information to support or respond to the complaint or motion, that party should immediately notify the other parties and make arrangements for the exchange of information. The parties must cooperate in providing information to each other. Documents must be exchanged within a reasonable time after a request is made and must be exchanged at least five (5) days before any hearing.

#### **Advisory Committee Comment**

Examples of documents that may be requested and exchanged include pay stubs, W-2 forms, signed tax returns, bank statements, utility bills, rental statement bills, loan payment statements, medical and dental bills, proof of medical insurance for dependents, child care expense statements from child care providers, and other documents relating to income, assets, or expenses.

# **Rule 3617.03. Subpoenas**

Subdivision 1. Written Request. Requests for subpoenas for the attendance of witnesses or for the production of documents must be in writing and must be submitted to the court administrator. The request must specifically identify any documents requested, must include the full name and home or business address of all persons to be subpoenaed, and must specify the date, time, and place for responding to the subpoena. The court administrator must issue a subpoena signed and sealed stating the name of the court and the title of the action, but otherwise in blank. The party requesting the subpoena must fill out the subpoena before serving it.

Subd. 2. Service of Subpoenas Must be by Personal Service. The person being served must, at the time of service, be given the fees and mileage allowed by Minnesota Statutes § 357.22. When the subpoena is issued on behalf of the state of Minnesota or an officer or agency thereof, fees and mileage need not be tendered. The cost of service, fees, and expenses of any witnesses subpoenaed must be paid by the party at whose request the witness appears. The person serving the subpoena is required to make proof of service by filing the original subpoena with the court administrator along with an affidavit of personal service.

Subd. 3. Objection to Subpoena. Any person served with a subpoena may file an objection with the court administrator. The objection must be filed promptly and no later than the time specified in the subpoena for compliance. A child support magistrate must cancel or modify the subpoena if it is unreasonable or oppressive, taking into account the issues or amounts in controversy, the costs or other burdens of compliance when compared with the value of the testimony or evidence requested, and whether there are alternative methods of obtaining the desired testimony or evidence. Modification may include requiring the party requesting the subpoena to pay reasonable cost of producing documents, books, papers, or other tangible things.

# Rule <u>36</u>17.04. Other Discovery

Any additional means of discovery available under the Minnesota Rules of Civil Procedure may be allowed by order of the child support magistrate. The party seeking discovery must bring a motion before the child support magistrate for an order permitting additional means of discovery. The motion must include the reason for the request and must notify the other parties of the opportunity to respond within five (5) days. The party seeking discovery has the burden of showing that the discovery is needed for the proper presentation of the party's case, is not for purposes of delay or harassment, and that the issues or amounts in controversy are significant enough to warrant the discovery. The child support magistrate may order such other discovery as is deemed appropriate or may deny the motion without the need for any hearing on the matter.

# Rule 3647.05. Noncompliance with Request for Discovery

Subdivision 1. Decision by Child Support Magistrate. If the parties cannot agree on acceptable exchange of information, the parties must exchange what can be agreed upon and be prepared to explain the disagreement to the child support magistrate. If time permits before the date set for the hearing, any party may schedule a prehearing conference, with five (5) days notice to the other parties, or the parties may jointly submit the matter to the child support magistrate for a ruling without a hearing. If no action is taken prior to the contested hearing, the dispute will be decided at the hearing.

- Subd. 2. Burden of Proof. The party seeking discovery has the burden of showing that the discovery is needed for the proper presentation of the party's case, is not for purposes of delay or harassment, and that the issues or amounts in controversy are significant enough to warrant the discovery. In ruling on a discovery motion, the child support magistrate must recognize all privileges recognized at law.
- Subd. 3. Options Available to Child Support Magistrate. When ruling on a discovery motion, the child support magistrate may:
  - (a) direct the parties to exchange specified documents or information;
  - (b) deny the discovery request;
  - (c) affirm or quash the subpoena;
  - (d) issue a protective order;
  - (e) continue the hearing;
  - (f) conduct the hearing and keep the record open to allow for further exchange of information or response to the information provided at the hearing; or
- 1146 (g) order other discovery allowable under the Minnesota Rules of Civil Procedure, if appropriate.

- Subd. 4. Failure to Comply with Discovery Order. If a party fails to comply with an order made under subdivision 3, the child support magistrate may make a further order as follows:
- (a) an order that the subject matter of the order for discovery or any other relevant facts must be taken as established for the purposes of the case in accordance with the claim of the party requesting the order;
- (b) an order refusing to allow the party failing to comply to support or oppose designated claims or defenses, or prohibiting that party from introducing designated matters in evidence; or
  - (c) any other order appropriate in the interests of justice.

# Rule <u>36</u>17.06. Filing of Discovery Requests and Responses Precluded

Copies of a party's request for discovery and the responses to those requests must not be filed with the court administrator unless:

- (a) ordered by the child support magistrate;
- (b) filed in support of any motion; or
- (c) introduced as evidence in the hearing.

# RULE <u>36</u>18. REMOVAL OF A PARTICULAR CHILD SUPPORT MAGISTRATE

# Rule <u>36</u>**18.01.** Automatic Right to Remove Precluded

No party has an automatic right to remove a child support magistrate.

# Rule 3648.02. Removal for Cause

Subdivision 1. Procedure. Any party may serve on the other parties and file with the court administrator a request to remove the child support magistrate assigned to hear the matter. If the assigned child support magistrate denies the request to remove, the chief judge of the judicial district must determine whether cause exists to remove the assigned child support magistrate. If the chief judge of the judicial district is the subject of the request to remove, the assistant chief judge must determine whether cause exists to remove the child support magistrate. A request to remove must be filed with the court administrator and served upon the parties within ten (10) days of service of notice of the name of the magistrate assigned to hear the matter or within ten (10) days of discovery of prejudice. If assignment of a child support magistrate is made less than ten (10) days before the hearing, the request to remove must be made as soon as practicable after notice of assignment is given.

Subd. 2. Removal for Cause. Cause to remove a child support magistrate requires an affirmative showing of prejudice. A showing that the child support

magistrate might be excluded for bias from acting as a juror in the matter constitutes an affirmative showing of prejudice.

#### **Advisory Committee Comment**

At the time these rules were drafted, the Minnesota Conference of Chief Judges (the policy making body of Minnesota's trial courts) was in the process of considering whether to adopt a uniform rule regarding removal of district court judges applicable to all types of cases, including civil, criminal, and juvenile matters. The intent of this Advisory Committee is to implement the language adopted by the Conference of Chief Judges. However, regardless of the policy adopted by the Conference of Chief Judges, the Advisory Committee intends that there not be removal as a matter of right.

# **RULE 3649. HEARING PROCESS**

# Rule <u>36</u>49.01. Timing of Hearing

In the event the parties are unable to resolve the matter, a hearing must be held no sooner than twenty (20) days and no later than sixty (60) days after service of the summons and complaint or motion.

#### Rule 3649.02. Notice of Hearing

Subdivision 1. Timing. The initiating party must contact the court administrator to obtain a hearing date and shall serve upon all parties by U.S. mail a notice of hearing no later than fourteen (14) days before the hearing.

Subd. 2. Content. The notice of the hearing should, if possible, include the name of the child support magistrate assigned to the case. No child support magistrate will be assigned to, or preside over, a case if that magistrate is interested in its determination or might be excluded for prejudice.

#### Rule 3649.03. Continuance of Hearing

Subdivision 1. Request by Party. Upon agreement of the parties or a showing of good cause, the child support magistrate may grant a request for continuance of a hearing. The order granting a continuance may be stated in writing or orally on the record. Unless time does not permit, a request for continuance of the hearing must be made in writing to the child support magistrate and must be served upon all parties. In determining whether good cause exists, due regard will be given to the ability of the party requesting a continuance to effectively proceed without a continuance.

Subd. 2. Discretion of Child Support Magistrate. During a hearing, if it appears in the interest of justice that further testimony should be received and sufficient time does not remain to conclude the testimony, the child support magistrate must either order the additional testimony be taken by deposition or

continue the hearing to a future date. Oral notice on the record of the future hearing date or directing testimony to be taken by deposition is sufficient.

#### **Advisory Committee Comment**

Rule <u>3649.03</u> provides that a continuance may be granted for good cause. Examples of good cause include: death or incapacitating illness of a party or attorney of a party; lack of proper notice of the hearing; a substitution of the attorney of a party; a change in the parties or pleadings requiring postponement; an agreement for a continuance by all parties provided that it is shown that more time is clearly necessary. Good cause does not include: intentional delay; unavailability of counsel due to engagement in another judicial or administrative proceeding unless all other members of the attorney's firm familiar with the case are similarly engaged, or if the notice of the other proceeding was received subsequent to the notice of the hearing for which the continuance is sought; unavailability of a witness if the witness' testimony can be taken by deposition; and failure of the attorney to properly utilize the statutory notice period to prepare for the hearing.

# Rule <u>36</u>19.04. Explanation of Hearing Purpose and Procedure

At the beginning of each hearing the child support magistrate must explain the purpose of the hearing and the process and procedures to be used during the hearing.

# Rule <u>36</u>49.05. Hearings Open to Public

Except as otherwise provided in these rules or by statute, all hearings are open to the public. For good cause shown, child support magistrates have the discretion to exclude members of the public from attending hearings.

#### **Advisory Committee Comment**

Under Minnesota Statutes § 257.70, hearings regarding the establishment of parentage are closed to the public. Other proceedings identified in Rule 351.03 are generally open to the public.

# Rule 3649.06. Record of Hearing

Each child support magistrate must ensure that an accurate record is made of each hearing over which the magistrate presides.

# Advisory Committee Comment Under Minnesota Statutes § 484.72, subdivisions 1 and 6, records of hearings and other proceedings in the expedited child support process may be made either by competent stenographers or by use of electronic recording equipment. (1999 Minn. Laws ch 196, art. 1, § 3.) If electronic recording equipment is used, it must meet the minimum standards promulgated by the

state court administrator and must be operated and monitored by a person who meets the minimum qualifications promulgated by the state court administrator.

# Rule <u>36</u>49.07. Right to Present Evidence

Subdivision 1. Generally. Each party may present evidence, rebuttal testimony, and argument with respect to the issues.

- Subd. 2. Testimony and Documents Permitted. Evidence may be presented through documents and testimony of the parties or other witnesses. Testimony may be given in narrative fashion by witnesses or by question and answer. Any party may be a witness and may present witnesses. All oral testimony must be under oath or affirmation. The child support magistrate may exclude witnesses from the hearing room so that they cannot hear the testimony of other witnesses.
- Subd. 3. Necessary Preparation Required. Each party must bring to the hearing all evidence, both oral and written, the party intends to present. Each party must have enough copies of each exhibit the party intends to offer so that a copy can be provided to all other parties and the child support magistrate at the time of the hearing. The parties are encouraged to exchange copies of exhibits before the hearing begins.

# Rule <u>36</u>49.08. Evidence

Subdivision 1. Type of Evidence Admissible. The child support magistrate may admit any evidence that possesses probative value, including hearsay, if it is the type of evidence on which reasonable, prudent persons are accustomed to rely in the conduct of their serious affairs. The child support magistrate must give effect to the rules of privilege recognized by law. Evidence that is incompetent, irrelevant, immaterial, or unduly repetitious must be excluded.

- Subd. 2. Evidence Part of Record. Only evidence that is offered and received during the hearing or submitted following the hearing with the permission of the child support magistrate may be considered in rendering a decision, including, but not limited to, testimony, affidavits, exhibits, and financial worksheets.
- Subd. 3. Documents. Ordinarily, copies or excerpts of documents instead of originals may be received or incorporated by reference. The child support magistrate may require the original or the complete document if there is a genuine question of accuracy or authenticity, or if it would be unfair to admit the copy instead of the original. The financial worksheets prepared by the employee of the county agency are admissible without requiring foundation testimony or appearance of the employee of the county agency.

Subd. 4. Notice of Facts. The child support magistrate may take notice of judicially cognizable facts, but must do so on the record and with the opportunity for any party to contest the facts so noticed.

# Rule <u>36</u>19.09. Burden of Proof

The party proposing that certain action be taken must prove the facts at issue by a preponderance of the evidence, unless the substantive law provides a different burden or standard. A party asserting an affirmative defense has the burden of proving the existence of the defense by a preponderance of the evidence.

# Rule <u>364</u>9.10. Examination of Adverse Party

A party may call an adverse party or any witness for an adverse party, and ask leading questions, cross-examine, and impeach that witness.

# Rule <u>36</u>49.11. Role of Child Support Magistrate

The child support magistrate may ask questions of witnesses to ensure sufficient evidence to make the required findings.

#### Advisory Committee Comment

The intent of Rule <u>3649.11</u> is to require the child support magistrate to proactively solicit information so as to be able to make sufficient findings.

# Rule 3649.12. Discretion to Leave Record Open

At the conclusion of a hearing, the child support magistrate may leave the record open and request or permit submission of additional information. Unless otherwise ordered by the child support magistrate, such additional information must be submitted to the court administrator within ten (10) days of the conclusion of the hearing. The record is considered closed either at the conclusion of the hearing or upon submission by the parties of any additional information authorized or requested by the child support magistrate. Documents submitted after the due date or without permission of the child support magistrate must be returned to the sender and must not be considered by the child support magistrate when deciding the case.

#### RULE 3720. DECISION AND ORDER OF CHILD SUPPORT MAGISTRATE

#### **Rule 3720.01. Timing**

Within thirty (30) days of the close of the record the child support magistrate must file with the court administrator the decision and order. The child support magistrate may serve the parties with the order at the hearing

# Rule <u>37</u>20.02. Effective Date; Final Order

The decision and order of the child support magistrate is effective and final when signed by the child support magistrate.

# Rule <u>372</u>0.03. Notice of Filing of Order or Notice of Entry of Judgment

Subdivision 1. Service by Court Administrator. Upon receipt of the decision and order of the child support magistrate the court administrator must promptly serve a notice of filing of order or notice of entry of judgment upon each party by U.S. mail, together with a copy of the order or judgment if a copy of the order was not served at the hearing. The state court administrator must draft a "notice" form setting forth the information required in subdivision 2.

#### Subd. 2. Content of Notice.

- (a) Right to Bring Motions or Appeal. The notice required in subdivision 1 must state that:
- (1) Under Rule 21 each party has a right to bring a motion to correct clerical mistakes, typographical errors, or errors in mathematical calculations set forth in the decision and order of the child support magistrate, and that such a motion must be decided by the child support magistrate who issued the decision and order. If a party intends to bring both a motion to correct clerical mistakes and a motion for review, those motions must be combined and brought pursuant to Rule 22. A party may not bring a motion to review an order filed following a Rule 21 motion to correct clerical errors.
- (2) Under Rule 22 each party has a right to bring a motion for review of the decision and order of the child support magistrate, and that at the request of the party the motion may be decided either by the child support magistrate who issued the decision and order or by a district court judge. If a district court judge issued the decision and order in question, that judge must also decide the motion for review; or
- (3) Under Rule 24 each party has a right to appeal a final order or judgment of the child support magistrate directly to the court of appeals.
- (b) Right to Respond to Motions and Appeals. The notice required by subdivision 1 must also state that the other parties have a right to respond to motions to correct clerical mistakes, motions for review, and appeals.
- (c) Costs and Fees. The notice required by subdivision 1 must also state that the child support magistrate has authority to award the opposing party costs and

fees if the magistrate determines that a motion to correct clerical mistakes or a motion for review is not made in good faith or is brought for purposes of delay or harassment.

 Subd. 3. Court Administrator Computes Dates. The court administrator must compute the time and set forth in the notice of filing of order or in the notice of entry of judgment the last day for bringing a motion for review, as well as the last day for bringing any response to such motion.

#### **Advisory Committee Comment**

Timing and Procedure for Bringing Motions. The timing for bringing a motion for review differs from the timing for bringing an appeal to the court of appeals. Under Rule <u>37</u>22, the time within which to bring a motion for review is twenty (20) days, which begins to run on the date the court administrator serves the notice of filing of order or notice of entry of judgment.

Timing and Procedure for Bringing an Appeal to Court of Appeals. Rule 104.01 of the Rules of Civil Appellate Procedure provides that the time within which to bring an appeal to the court of appeals is sixty (60) days which begins to run on the date of service by any party upon any other party of written notice of the filing of the order or judgment. The Advisory Committee intends that Rule 3724.01 supersede appellate Rule 104.01 to provide that the sixty (60) days begins to run from the time the court administrator serves the written notice of filing of the order or notice of entry of judgment.

Court Administrator to Compute Time. Rule <u>37</u>22 establishes a twenty (20) day time period for bringing a motion for review. The twenty (20) days is measured from the date the court administrator serves the notice of filing of order or notice of entry of judgment, and Rule <u>35</u>3 requires that an additional three days be added to the time period when service is by U.S. mail. Computing the deadline for bringing motions can be difficult and confusing for lay persons. Rule <u>37</u>20.03, subdivision 3, attempts to alleviate this problem by requiring the court administrator to perform the computation and specify the resulting date in the notice. The court administrator must not compute the time for bringing an appeal to the court of appeals.

Options For Review and Appeal. A party may choose to bring a motion to correct clerical mistakes, a motion for review, or a combined motion, or may choose to appeal directly to the court of appeals thus bypassing the first two options. However, if a party chooses the option of appealing directly to the court of appeals without first bringing a motion for review, such an appeal will be limited to determining whether the evidence sustains the findings of fact (to which the "clearly erroneous" standard of review applies) and whether the findings support the conclusions of law and the judgment. *Kahn v. Tronnier*, 547 N.W.2d 425, 428 (Minn. App. 1996), review denied (Minn. July 10, 1996). Thus, although a motion for review is very important to obtaining the broadest possible appellate review, it is not an absolute prerequisite to appealCa litigant can choose to file a direct appeal from the order of the child support magistrate, but the appeal will be limited to issues within that narrower scope of review.

#### **RULE 3721. MOTION TO CORRECT CLERICAL MISTAKES**

## Rule <u>37</u>**2**1.01. Motion

Subdivision 1. Party or Child Support Magistrate May Initiate. Clerical mistakes, typographical errors, and errors in mathematical calculations in orders, judgments, or other parts of the record arising from oversight or omission may be corrected by the child support magistrate at any time upon the magistrate's own initiative or upon motion of any party after notice to all parties. A motion to correct such clerical mistakes must be made in good faith and not for purposes of delay or harassment. A motion to correct such clerical mistakes must be decided by the child support magistrate who issued the decision and order. If an appeal has been made to the court of appeals, a child support magistrate may correct clerical mistakes, typographical errors, and errors in mathematical calculations only upon order of the appellate court.

- Subd. 2. Combined Motions. If a party intends to bring both a motion to correct clerical mistakes and a motion for review brought under Rule <u>37</u>22, the combined motion must be brought within the time prescribed by Rule <u>37</u>22.02, subdivision 1. At the request of the party, such a combined motion may be decided either by the child support magistrate who issued the decision and order or by a district court judge.
- Subd. 3. Motion for Review Precluded Following Motion to Correct. A party may not bring a motion to review an order filed following a Rule <u>37</u>21 motion to correct clerical errors.

# **Rule 3721.02. Procedure**

Subdivision 1. Motion. To bring a motion to correct clerical mistakes, the aggrieved party must perform all of the following:

- (a) serve a motion to correct clerical mistakes on the other parties and county agency by U.S. mail or by personal service. The state court administrator will develop a form entitled "motion to correct clerical mistakes" which the court administrator must provide to any party who requests one. The motion must state the reason each correction is requested and that the motion is made in good faith and not for purposes of delay or harassment;
  - (b) file with the court administrator the original motion;
- (c) file with the court administrator proof of service of the motion upon the other parties and the county agency; and
- (d) order a transcript of the hearing under Rule <u>3723</u>, if the party desires to submit such a transcript.
- Subd. 2. Response to Motion. A responding party may, but is not required to, respond to a motion to correct clerical mistakes. To respond, the party must perform all of the following within ten (10) days of the date the party was served with notice of the motion to correct clerical mistakes:

- (a) serve a response to motion on the opposing parties and county agency by U.S. mail or by personal service. The state court administrator will develop a form entitled "response to motion to correct clerical mistakes" which the court administrator must provide to any party who requests one. In the response to motion, the party must state why the motion to correct clerical mistakes should not be granted and that the response to motion is made in good faith and not for purposes of delay or harassment;
  - (b) file with the court administrator the original response to motion;
- (c) file with the court administrator proof of service of the response to motion upon the opposing party and the county agency; and
- (d) order a transcript of the hearing under Rule <u>37</u>23, if the party desires to submit such a transcript.

# Rule <u>37</u>21.03. Decision and Order Not Stayed

The decision and order of the child support magistrate remains in full force and effect and is not stayed pending a motion to correct clerical mistakes or a combined motion.

## Rule 3721.04. Basis of Decision

Subdivision 1. Timing. The child support magistrate must file with the court administrator an order regarding the motion to correct clerical mistakes within thirty (30) days of the later of the following events: the filing of any response to motion, receipt of a transcript, or the submission of new evidence under subdivision 4.

- Subd. 2. Decision. The child support magistrate may issue an order denying the motion to correct clerical mistakes or may issue an order making such corrections as deemed appropriate. If the motion is denied, the child support magistrate must specifically state in the order that the findings, decision, and order are affirmed.
- Subd. 3. Motion Decided Upon Court File. The child support magistrate must decide the motion to correct clerical mistakes based upon the court file, including, but not limited to, motions, affidavits, exhibits, and worksheets.
- Subd. 4. Additional Evidence Discretionary. When bringing or responding to a motion to correct clerical mistakes, the parties must not submit any new evidence unless the child support magistrate, upon written or oral notice to all parties, requests additional evidence.
- Subd. 5. No Right to Hearing. No hearing will be held, and the parties will not be allowed to appear before the child support magistrate, unless the magistrate upon the magistrate's own initiative or upon motion of a party orders a hearing. The motion will be granted only upon a showing of good cause. In the event the child support magistrate decides to conduct a hearing, the magistrate shall direct the court administrator to schedule a hearing date and to serve notice of the date, time, and location of the hearing upon all parties and the county agency.

Subd. 6. Costs and Fees. The child support magistrate may award the opposing parties costs and fees incurred in responding to a motion to correct clerical mistakes that the magistrate determines is not made in good faith or is brought for purposes of delay or harassment.

# Rule <u>37</u>21.05. Notice of Order or Judgment

Upon receipt of an order issued as a result of a motion to correct clerical mistakes, the court administrator must promptly serve a notice of filing of order or notice of entry of judgment upon each party by U.S. mail, along with a copy of the order or judgment. The notice must state that the parties have a right to appeal to the court of appeals under Rule <u>3724</u>.

#### Rule 3721.06. Effective Date; Final Order

The order of the child support magistrate is effective and final when signed by the child support magistrate.

#### **RULE 3722. MOTION FOR REVIEW**

#### **Rule 3722.01. Motion**

Any party may bring a motion for review of the decision and order or judgment of the child support magistrate. A motion to correct clerical mistakes may be combined with a motion for review as authorized under Rule <u>37</u>21.01, subdivision 2. At the request of either party, the motion for review may be brought before either the child support magistrate who issued the order or a district court judge. If a district court judge issued the order in question, that judge must also decide the motion for review.

# **Advisory Committee Comment**

A party may make a motion for review regarding any type of order, including a default order, a consent order, or an order issued following a hearing.

# **Rule <u>37</u>22.02. Procedure**

Subdivision 1. Motion. To bring a motion for review or a combined motion, the party must perform all of the following within twenty (20) days of the date the court administrator served that party with the notice of filing of order or notice of entry of judgment:

(a) serve a motion for review on the other parties and county agency by U.S. mail or by personal service. The state court administrator will develop a form entitled

"motion for review" which the court administrator must provide to any party who requests one. In the motion, the party must state the reason(s) review is requested, describe the specific changes requested, and identify the evidence to support the changes. The motion must establish that it is made in good faith and not for purposes of delay or harassment and must identify whether the motion is to be decided by the child support magistrate or a district court judge;

(b) file with the court administrator the original motion;

- (c) file with the court administrator proof of service of the motion upon the other party and the county agency;
- (d) if the party has not already done so, pay to the court administrator the filing fee required by Rule <u>35</u>4.01; and
- (e) order a transcript of the hearing under Rule <u>37</u>23, if the party desires to submit such a transcript.
- Subd. 2. Response to Motion. A responding party may, but is not required to, respond to a motion for review. To respond, the party must perform all of the following within thirty (30) days of the date the court administrator served that party with the notice of filing of order and notice of entry of judgment:
- (a) serve a response to motion on the opposing parties and county agency by U.S. mail or by personal service. The state court administrator will develop a form entitled "response to motion for review " which the court administrator must provide to any party who requests one. In the response to motion, the party must state why the motion for review should not be granted and that the response to motion is made in good faith and not for purposes of delay or harassment;
  - (b) file with the court administrator the original response to motion;
- (c) file with the court administrator proof of service of the response to motion upon the opposing party and the county agency;
- (d) if the party has not already done so, pay to the court administrator the filing fee required by Rule <u>35</u>4.01; and
- (e) order a transcript of the hearing under Rule <u>37</u>23, if the party desires to submit such a transcript.

# Rule 3722.03. Notice of Assignment of District Court Judge

If a party requests that the motion for review be decided by a district court judge, upon the filing of a motion containing such a request, the court administrator must notify the parties of the name of the judge to whom the motion has been assigned.

# Rule <u>37</u>22.04. Decision and Order Not Stayed

The order of the child support magistrate remains in full force and effect and is not stayed pending a motion for review or a combined motion.

#### Rule 3722.05. Basis of Decision

Subdivision 1. Timing. The child support magistrate or district court judge must file with the court administrator an order regarding the motion for review within thirty (30) days of the later of the following events: the filing of any response to motion, receipt of a transcript, or the submission of new evidence under subdivision 4.

- Subd. 2. Decision. The child support magistrate or district court judge must make an independent review of any findings or other provisions of the child support magistrate's decision and order for which specific changes are requested in the motion. The child support magistrate or district court judge may approve or modify the decision and order of the child support magistrate, or may remand the matter to the child support magistrate with instructions. If any findings or other provisions of the child support magistrate's decision and order are approved without change, the child support magistrate or district court judge must specifically state in the order that those findings and other provisions are affirmed but need not make specific findings or conclusions as to each point raised in the motion. If any findings or other provisions of the child support magistrate's decision and order are modified, the child support magistrate or district court judge need only make specific findings or conclusions with respect to the provisions that are modified.
- Subd. 3. Motion Decided Upon Court File. The child support magistrate or district court judge must decide the motion for review based upon the court file, including, but not limited to, motions, affidavits, exhibits, and worksheets.
- Subd. 4. Additional Evidence Discretionary. When bringing or responding to a motion for review, the parties must not submit any new evidence unless the child support magistrate or district court judge, upon written or oral notice to all parties, requests additional evidence.
- Subd. 5. Transcript. A transcript of the hearing in dispute is not required, but may be ordered by a party. If the party chooses to submit a transcript, it must be ordered according to the procedure in Rule <u>3723</u>. If a party orders a transcript, the motion must state the date the transcript was ordered.
- Subd. 6. No Right to Hearing. No hearing will be held, and the parties will not be allowed to appear before the child support magistrate or district court judge, unless the magistrate or judge upon the magistrate's or judge's own initiative or upon motion of a party orders a hearing. The motion will be granted only upon a showing of good cause. In the event the child support magistrate or district court judge decides to conduct a hearing, the magistrate or judge shall direct the court administrator to schedule a hearing date and to serve notice of the date, time, and location of the hearing upon all parties and the county agency.
- Subd. 7. Costs and Fees. The child support magistrate may award the opposing parties costs and fees incurred in responding to a motion for review, if the magistrate or

district court judge determines that the motion for review is not made in good faith or is brought for purposes of delay or harassment.

# Rule <u>372</u>2.06. Notice of Order or Judgment

Upon receipt of an order issued as a result of a motion for review, the court administrator must promptly serve a notice of filing of order or notice of entry of judgment upon each party by U.S. mail, along with a copy of the order or judgment. The notice must state that the parties have a right to appeal to the court of appeals under Rule 3724.

# Rule <u>37</u>22.07. Effective Date; Final Order

The order of the child support magistrate or district court judge is effective and final when signed by the child support magistrate or district court judge.

# **RULE 3723. TRANSCRIPT**

#### Rule 3723.01. Ordering of Transcript

Any party may request a transcript of any proceeding held before the child support magistrate as permitted in Rule <u>37</u>21.02, subdivision 2(d), or Rule <u>37</u>22.05, subdivision 5. A request for a transcript must be made to the court administrator at the earliest possible time. The party requesting the transcript must pay for the transcript and must serve a copy on the other parties and the county agency, if a party. Ordering and submission of a transcript does not delay the due dates for the submissions described in Rule 3722.02. The transcriber must file the original transcript with the court.

# RULE <u>37</u>24. APPEAL TO COURT OF APPEALS Rule 3724.01. Generally

An appeal may be taken to the court of appeals from a final order or judgment of a child support magistrate or from a final order deciding a motion for review under Rule 3722. Such an appeal must be taken in accordance with the Minnesota Rules of Civil Appellate Procedure within sixty (60) days of the date the court administrator serves upon the parties the notice of filing of order or notice of entry of judgment. If any party brings a timely motion to correct clerical mistakes under Rule 3721 or a timely motion for review under Rule 3722, the time for appeal is extended for all parties while that motion is pending. Once the last such pending motion is decided by the child support magistrate or district court judge, the sixty (60) days to appeal from the final order or judgment of a child support magistrate or from a final order deciding a motion for review runs for all parties from the date the court administrator serves upon the parties the notice of filing of order or notice of entry of judgment disposing of that motion. A notice of appeal filed before the disposition of a timely motion to correct clerical

mistakes or for review is premature and of no effect, and it does not divest the child support magistrate of jurisdiction to dispose of the motion. Except as otherwise provided in these rules, the Minnesota Rules of Civil Appellate Procedure shall govern the taking and processing of such appeals.

#### **Advisory Committee Comment**

Timing. Under Rule 104.01 of the Rules of Civil Appellate Procedure, the sixty (60) days in which to bring an appeal to the court of appeals begins to run on the date of service by any party of written notice of filing of an appealable order or on the date on which an appealable judgment is entered. The Advisory Committee intends that Rule 3724.01 supersede the appellate rule to provide that the sixty (60) days to appeal begins to run from the time the court administrator serves the written notice of filing of order or notice of entry of judgment.

Scope of Review. A party may choose to bring a motion to correct clerical mistakes, or a motion for review, or to appeal directly to the court of appeals thus bypassing the first two options. However, if a party chooses the option of appealing directly to the court of appeals without first bringing a motion for review, such an appeal will be limited to determining whether the evidence sustains the findings of fact (to which the "clearly erroneous" standard of review applies) and whether the findings support the conclusions of law and the judgment. Kahn v. Tronnier, 547 N.W.2d 425, 428 (Minn. App. 1996), review denied (Minn. July 10, 1996). Thus, although a motion for review is very important to obtaining the broadest possible appellate review, it is not an absolute prerequisite to appeal -- a litigant can choose to file a direct appeal from the order of the child support magistrate, but the appeal will be limited to issues within that narrower scope of review.

#### RULE 3725. FORMS

#### Rule 3725.01. Court Administrator to Provide Forms

Whenever a court administrator is required to provide forms under these rules, those forms must be provided to the parties in the most accessible method for the parties, including fax, electronic mail, in person, or by U.S. mail, or in alternate formats.

# Rule <u>37</u>25.02. Substantial Compliance

The forms developed by the state court administrator and by the department of human services for use in the expedited child support process, or forms substantially in compliance with such forms, are sufficient for purposes of these rules.

#### **Advisory Committee Comment**

The Advisory Committee encourages use of the standardized forms developed by the state court administrator and department of human services. However, regardless of such standardized forms, attorneys representing the parties and the county attorney representing the interests of the county agency retain professional responsibility for the form and content of pleadings and

1661 other legal documents used in the expedited child support process. Attorneys 1662 may modify these standardized forms or, in their discretion, may prepare other pleadings to address the factual or legal issues in each case that are not 1663 adequately covered by the standardized forms. 1664

# **Rule 3725.03. Modification of Forms**

The attorney signing pleadings has discretion to modify the standardized forms to address the factual and legal issues that cannot be covered by standardized forms.

# Rule 3725.04. Exception from Rules Governing Civil Actions

Subdivision 1. Informational Statement. The Informational Statement required 1669 by Rule 304.02 of the Rules of Family Court Procedure is not required to be filed in 1670 cases brought in the expedited child support process.

Subd. 2. Prehearing Statement. The Prehearing Statement required by Rule 305.01 of the Rules of Family Court Procedure is not required to be filed in cases brought in the expedited child support process.

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